SUBSTITUTE SENATE BILL 5321

State of Washington 64th Legislature 2015 Regular Session

By Senate Financial Institutions & Insurance (originally sponsored by Senators Benton, Mullet, Hobbs, Angel, and Fain)

READ FIRST TIME 02/19/15.

AN ACT Relating to licensure of persons providing debt settlement services; amending RCW 42.56.230; reenacting and amending RCW 18.28.010; adding a new chapter to Title 18 RCW; creating new sections; prescribing penalties; and providing an effective date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> **Sec. 1.** This chapter may be known and cited as the 7 debt settlement services act.

8 <u>NEW SECTION.</u> **Sec. 2.** The definitions in this section apply 9 throughout this chapter unless the context clearly requires 10 otherwise.

11 (1) "Affiliate" means:

(a) A person that controls, is controlled by, or is under commoncontrol with the provider;

(b) An executive officer of or individual performing similarfunctions with respect to the provider;

16 (c) A director of or individual performing similar functions with 17 respect to the provider; and

18 (d) An executive officer or director of or an individual 19 performing similar functions with respect to a person described in 20 (a) of this subsection. 1 (2) "Agreement" means a written contract between a provider and 2 an individual for the performance of debt settlement services.

3 (3) "Business address" means the physical location of a business,
4 including the name and number of a street.

5 (4) "Business day" means Monday through Saturday excluding6 federally recognized bank holidays.

7 (5) "Concessions" means assent by an individual's creditors to
8 repayment of a debt on terms more favorable to an individual than the
9 terms of the contract between the individual and that creditor.

10 (6) "Consumer" means an individual who has unsecured debt, which 11 arises out of personal, family or household obligations, and who has 12 executed an agreement with a provider.

13 (7) "Control" means the right to control ten percent or more of 14 the voting power of another person.

15 (8) "Creditor" means a person that has extended credit to an 16 individual.

(9) "Debt settlement services" means services as an intermediary between an individual and one or more unsecured creditors of the individual for the purpose of (a) obtaining negotiated concessions involving a reduction in principal of the individual's unsecured debt, and (b) securing the discharge of such debt upon the individual's performance of the negotiated concessions.

(10) "Department" means the department of financial institutions.

(11) "Director" means the director of the department of financialinstitutions.

(12) "Financial institution" means any person doing business under the laws of any state or the United States relating to commercial banks, bank holding companies, savings banks, savings and loan associations, trust companies, or credit unions.

30 (13) "Good faith" means honesty in fact and the observance of 31 reasonable standards of fair dealing.

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(14) "Individual" means a natural person.

(15) "Licensee" means a provider that is validly licensed pursuant to section 3 of this act. For purposes of an enforcement action under sections 23, 24, and 27 of this act, "licensee" also means a provider, whether located within or outside this state, who fails to obtain licensure under this chapter.

(16) "Person" means an individual, corporation, business trust,
 estate, trust, partnership, limited liability company, association,
 joint venture, or any other legal or commercial entity. "Person" does

not include a public corporation, government or governmental
 subdivision, agency or instrumentality.

3 (17) "Principal amount of the debt" means the amount of a debt at
4 the time such debt becomes the subject of an agreement for debt
5 settlement services.

6 (18) "Program" means a plan or strategy in which a provider 7 furnishes debt settlement services.

8 (19) "Provider" means a person required to be licensed pursuant 9 to this chapter and that provides, offers to provide, or agrees to 10 provide debt settlement services for compensation.

11 (20) "Record" means information that is inscribed on a tangible 12 medium or that is stored in an electronic or other medium and is 13 retrievable in perceivable form.

14 (21) "Statement of accounting" means a written or electronic 15 document that a provider prepares for a consumer in accordance with 16 section 16 of this act.

17 (22) "Third-party payment processor" means an entity that holds, 18 or has access to, or can effectuate procession of, by any means, the 19 moneys of a licensee's debtors, or distributes, or is in the chain of 20 distribution of, such moneys to the creditors of such debtors, 21 pursuant to an agreement or contract with the licensee.

22 <u>NEW SECTION.</u> Sec. 3. (1) A person may not engage in or 23 advertise for debt settlement services in this state unless the 24 person has first become licensed to provide debt settlement services 25 with the director.

26 (2) A provider shall license its primary business address and27 shall identify each branch location.

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(3) Licensure is not transferable or assignable.

(4) A licensee shall file a bond in an amount and form provided
in section 6 of this act before it may conduct business in this
state.

32 (5)(a) A licensee may not conduct business in this state under a 33 business name other than the business name that is listed on its 34 license.

35 (b) Notwithstanding (a) of this subsection, a licensee may do 36 business under a trade name if the licensee has licensed the trade 37 name with the department and that the department does not object to 38 the use of the trade name on the basis that it is deceptive.

1 <u>NEW SECTION.</u> Sec. 4. The following persons are exempt from this 2 chapter:

3 (1) A provider's employees who perform debt settlement services4 on the provider's behalf in the regular course of their employment;

5 (2) Judicial officers, individuals acting under the direction of 6 a court, or assignees for creditors' benefit;

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(3) A financial institution;

8 (4) Attorneys licensed to practice law in this state who provide 9 debt settlement services to consumers with whom the attorney also 10 provides legal services within an attorney-client relationship to, 11 and who do not, directly or indirectly, solicit debt settlement 12 services business;

(5) A money transmitter licensed under chapter 19.230 RCW if such
 persons do not directly provide debt settlement services;

15 (6) Creditors or the creditors' employees who negotiate debt 16 settlement with individuals or providers;

(7) Officers or employees of the United States or a state of the United States who perform debt settlement services for individuals on behalf of the federal government, any state, a municipality or a state agency, and receive compensation solely from such governmental entities;

(8) Certified public accountants licensed or otherwise authorized to provide accounting services in this state who provide debt settlement services to consumers with whom the certified public accountant also provides accounting services within an accountantclient relationship to, and who do not, directly or indirectly, solicit debt settlement services business;

(9) Financial planners licensed in this state who provide financial planning services provided in a financial planner-client relationship to, and who do not, directly or indirectly, solicit debt settlement services business;

32 (10) A title insurer, escrow agent licensed under chapter 18.44 33 RCW, or other person that provides bill-paying services if the 34 provision of debt settlement is incidental to the bill paying 35 services;

(11) A third-party payment processor licensed under chapter
 19.230 RCW if such person does not directly provide debt settlement
 services.

1 <u>NEW SECTION.</u> Sec. 5. (1) Application for a license under this chapter must be made to the nationwide licensing system and in the 2 form prescribed by the director. Applicants shall pay an application 3 set by rule. The director shall evaluate the applicant's 4 fee financial responsibility, character, reputation, integrity and 5 б general fitness to determine whether the applicant will act lawfully, 7 honestly, fairly, soundly, and efficiently in the public interest. The license is valid for a period of one year or less, depending on 8 the date that it is issued, and expires on the last day of December 9 each calendar year in which it was issued. The director shall 10 determine the license renewal fee and the information required for an 11 12 application by rule.

13 (2) The director may participate in the nationwide licensing 14 system for the sharing of regulatory information. The applicant shall 15 pay directly to the nationwide licensing system any additional fee 16 relating to participation in the system.

17 (3) As part of or in connection with an application for a license under this section, or periodically upon renewal, each officer, 18 19 director, and owner applicant shall furnish information concerning his or her identity, including fingerprints for submission to the 20 21 Washington state patrol, the federal bureau of investigation, or any governmental agency or entity authorized to receive this information 22 for a state and national criminal history background check, personal 23 history, experience, business record, purposes, and other pertinent 24 25 facts, as the director may reasonably require. The applicant must pay 26 the cost of collecting fingerprints and the cost of processing the fingerprints by the department. As part of or in connection with an 27 application for a license under this chapter, or periodically upon 28 renewal, the director is authorized to receive criminal history 29 record information that includes nonconviction data as defined in RCW 30 31 10.97.030. The director may only disseminate nonconviction data 32 obtained under this section to criminal justice agencies. This section does not apply to financial institutions regulated under 33 chapters 31.12 and 31.13 RCW and Titles 30, 32, and 33 RCW. 34

35 (4) The director may waive one or more requirements of this 36 section or permit an applicant to submit other information in lieu of 37 the required information.

38 <u>NEW SECTION.</u> Sec. 6. (1) At the time of filing an application 39 for a license, or any renewal or reinstatement of a license to

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1 provide debt settlement services, the applicant shall provide 2 satisfactory evidence to the director of having obtained the 3 following as evidence of financial responsibility:

4 (a) At the time of application, the applicant must inform the
5 director as to whether the applicant will receive or hold customer
6 funds. If so, the applicant is required to obtain a fidelity bond,
7 and surety bond if necessary, as follows:

8 (i) A fidelity bond providing coverage in the aggregate amount of 9 one hundred fifty thousand dollars with a deductible no greater than 10 ten thousand dollars covering each officer, partner, and employee of 11 the applicant engaged in providing debt settlement services;

12 (ii) A surety bond in the amount of ten thousand dollars executed by the applicant as obligor and by a surety company authorized to do 13 a surety business in this state as surety, unless the fidelity bond 14 obtained by the licensee to satisfy the requirement in (a) of this 15 16 subsection does not have a deductible. The bond must run to the state 17 of Washington as obligee, and must run to the benefit of the state 18 and any person or persons who suffer loss by reason of the 19 applicant's or its employee's violation of this chapter.

(b) If at the time of application the applicant informs the 20 21 director that it will not hold or receive consumer funds, the licensee is only required to obtain a surety bond in the aggregate 22 amount of fifty thousand dollars executed by the applicant as obligor 23 and by a surety company authorized to do a surety business in this 24 25 state as surety. The bond must run to the state of Washington as obligee, and must run to the benefit of the state and any person or 26 persons who suffer loss by reason of the applicant's or its 27 28 employee's violation of this chapter. A licensee that holds only a 29 surety bond may not accept or hold consumer funds prior to notifying the department and obtaining a fidelity bond in compliance with (a) 30 31 of this subsection.

32 (c) The surety bonds described in subsection (1)(a) and (b) of this section must be conditioned that the obligor as licensee will 33 faithfully conform to and abide by this chapter and all rules adopted 34 under this chapter, and must reimburse all persons who suffer loss by 35 reason of a violation of this chapter or rules adopted under this 36 chapter. The bond shall be continuous and may be canceled by the 37 surety only upon the surety giving written notice to the director of 38 39 its intent to cancel the bond. The cancellation is effective thirty 40 days after the notice is received by the director. Whether or not the

1 bond is renewed, continued, reinstated, reissued, or otherwise extended, replaced, or modified, including increases or decreases in 2 the penal sum, it is considered one continuous obligation, and the 3 surety upon the bond is not liable in an aggregate amount exceeding 4 the penal sum set forth on the face of the bond. In no event may the 5 6 penal sum, or any portion thereof, at two or more points in time be 7 added together in determining the surety's liability. The bond is not liable for any penalties imposed on the licensee including, but not 8 limited to, any increased damages or attorneys' fees, or both, 9 awarded under RCW 19.86.090. 10

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(2) For purposes of this section:

12 (a) "Employee" means any individual whose status in the company 13 is that of a W-2 employee for purposes of federal income tax 14 reporting, independent contractor, sole proprietor, partner, officer, 15 member, or manager.

16 (b) "Fidelity bond" means a primary commercial blanket bond or 17 its equivalent satisfactory to the director and written by an insurer authorized to transact this line of business in the state of 18 19 Washington. The bond must provide fidelity coverage for any fraudulent or dishonest acts committed by any one or more of the 20 21 officers, partners, sole practitioners, and employees of the applicant engaged in debt settlement services transactions acting 22 alone or in collusion with others. This bond is for the sole benefit 23 of the licensee and under no circumstances whatsoever may the bonding 24 25 company be liable under the bond to any other party unless the officer, partner, or sole practitioner commits a fraudulent or 26 dishonest act, in which case, the bond is for the benefit of the 27 28 harmed consumer. The bond must name the licensee as obligee and must protect the obligee against the loss of money or other real or 29 personal property belonging to the obligee, or in which the obligee 30 31 has a pecuniary interest, or for which the obligee is legally liable 32 or held by the obligee in any capacity, whether the obligee is legally liable therefor or not. The bond may be canceled by the 33 insurer upon delivery of thirty days' written notice to the director 34 and to the licensee. In the event that the fidelity bond required 35 under this subsection is not reasonably available, the director may 36 adopt rules to implement a surety bond requirement. 37

38 (3) Except as provided in section 7 of this act, the fidelity 39 bond and surety bond required by this section must be kept in full 40 force and effect as a condition precedent to the licensee's authority 1 to transact debt settlement services business in this state, and the 2 licensee shall supply the director with satisfactory evidence thereof 3 upon request.

4 <u>NEW SECTION.</u> Sec. 7. If the director determines and the 5 insurance commissioner concurs that a bond or bonds is not reasonably 6 available, the director may waive the requirements for the bond or 7 bonds for a fixed period of time.

8 <u>NEW SECTION.</u> Sec. 8. (1) A provider shall renew its license to 9 provide debt settlement services annually.

10 (2) An application for renewal of a license as a provider must be 11 in a form prescribed by the department, signed under penalty of 12 perjury, and:

13 (a) Be accompanied by the fee established by the department;

(b) Disclose any changes in the information contained in the applicant's application for a license or its immediately previous application for renewal, as applicable; and

17 (c) Provide any other information that the department may 18 reasonably require to perform the department's duties under this 19 section and section 5 of this act to ensure that the minimum 20 standards for licensing continue to be satisfied.

(3) If a provider files a complete application for renewal of its license before the expiration date, the license remains effective until the department, in a record, notifies the applicant of the denial and states the reasons for the denial. If a provider does not file a complete application for renewal of its license before the expiration date, the license expires.

(4) If the department denies an application for renewal of a 27 license as a provider, the applicant may appeal and request a hearing 28 29 under chapter 34.05 RCW. While the appeal is pending, the applicant shall continue to provide debt settlement services to individuals 30 with whom it has agreements. If the denial is affirmed, the applicant 31 shall continue to provide debt settlement services to individuals 32 with whom it has agreements until, with the approval of the 33 34 department, it transfers the agreements to another licensee.

35 <u>NEW SECTION.</u> Sec. 9. An applicant or licensee shall notify the 36 department no later than ten days after a material change in the

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1 information provided in an application for a license or in any 2 renewal.

NEW SECTION. **Sec. 10.** (1) A licensee shall pay an annual 3 assessment as established in rule by the director no later than the 4 5 annual assessment due date or, if the annual assessment due date is not a business day, on the next business day. In setting an annual б assessment amount, the director may base the assessment on volume of 7 debt settlement business conducted in this state, debt settlement 8 fees received from residents of this state, or other method that 9 10 fairly apportions the assessment obligation among licensees. The director may set a minimum yearly assessment amount. 11

(2) A licensee shall submit an accurate annual report with the 12 annual assessment, in a form and in a medium prescribed by the 13 director in rule. As part of the annual report, the director may 14 15 require a copy of the licensee's most recent audited annual financial 16 statement or any other information that the director deems necessary 17 in connection with reviewing the assessment amount that is due. In addition, the report must contain any additional information required 18 by the director related to the conduct of a licensee's business. 19

20 (3) If a licensee does not file an annual report or pay its annual assessment by the annual assessment due date, the director or 21 director's designee shall send the licensee a notice 22 the of suspension and assess the licensee a late fee not to exceed twenty-23 24 five percent of the annual assessment as established in rule by the 25 director. The licensee's annual report and payment of both the annual assessment and the late fee must arrive in the department's offices 26 27 by 5:00 p.m. on the thirtieth day after the assessment due date or any extension of time granted by the director, unless that date is 28 not a business day, in which case the licensee's annual report and 29 30 payment of both the annual assessment and the late fee must arrive in the department's offices by 5:00 p.m. on the next occurring business 31 day. If the licensee's annual report and payment of both the annual 32 assessment and late fee do not arrive by such date, the expiration of 33 the licensee's license is effective at 5:00 p.m. on the thirtieth day 34 35 after the assessment due date, unless that date is not a business day, in which case the expiration of the licensee's license is 36 effective at 5:00 p.m. on the next occurring business day. The 37 38 director, or the director's designee, may reinstate the license if,

within twenty days after its expiration, the licensee files the
 annual report and pays both the annual assessment and the late fee.

3 <u>NEW SECTION.</u> Sec. 11. The director may deny a license if:

4 (1) The applicant does not satisfy the criteria set forth in 5 section 5 of this act;

6 (2) The application contains information that is materially 7 erroneous or incomplete;

8 (3) The applicant fails to provide information that the director 9 may request, in a timely manner or within the time specified by the 10 director;

(4) An officer, director, member, or principal of the applicant's business has been convicted of or pleaded nolo contendere to a felony involving fraud or financial misconduct within seven years of the filing of the present application;

15 (5) An officer, director, member, or principal of the applicant 16 has had a professional license revoked, suspended, or subjected to 17 administrative action in any jurisdiction;

18 (6) The applicant or any of its officers, directors, members, or 19 principals has defaulted in the payment of money collected for 20 others;

(7) The applicant's license has been revoked or suspended inanother jurisdiction; or

(8) The applicant has engaged in unlicensed debt settlement
services in this state or otherwise committed violations of this
chapter after the effective date of this section.

26 <u>NEW SECTION.</u> Sec. 12. (1) The director may condition, suspend, 27 revoke, or deny renewal of a license if:

(a) A licensee has violated this chapter or any rule or
 regulation adopted hereunder or any other law applicable to the
 conduct of its business;

31 (b) A fact or condition exists that, if it had existed when the 32 licensee applied for a license, would have warranted the director 33 refusing to issue the initial license;

34 (c) The licensee does not satisfy the criteria required under 35 section 5 of this act;

36 (d) The licensee has refused to permit the director to examine37 the licensee books and records under this chapter, failed to comply

with section 20 of this act, or made a material misrepresentation or omission in complying with section 20 of this act; or

3 (e) The licensee has failed to comply with any written directive4 or order of the director.

5 (2) If the director suspends, revokes, or denies renewal of a 6 license, the director may seek a court order to seize the licensee's 7 books, records, accounts, property, or money in a trust account 8 maintained by the provider.

9 (3) A licensee must receive notice and an opportunity to request 10 a hearing under chapter 34.05 RCW before the director revokes or 11 suspends a provider's license.

12 (4) A licensee may deliver a written notice to the director to 13 surrender its licensed status. However, if a licensee surrenders its 14 licensed status, its civil or criminal liability for acts committed 15 before the surrender is not affected.

16 <u>NEW SECTION.</u> Sec. 13. (1) Before an individual consents to pay 17 for goods or services offered, a provider shall disclose truthfully, 18 in a clear and conspicuous manner, the following material 19 information:

20 (a) A good faith estimate of the amount of time necessary to21 achieve the represented results;

(b) To the extent the debt settlement services may include a settlement offer to any of the individual's creditors or debt collectors:

(i) A good faith estimate of the time by which the provider will start to make bona fide settlement offers to the individual's creditors;

(ii) A good faith estimate of the amount of money or the percentage of each outstanding debt that the individual will need to accumulate before the provider will make a bona fide settlement offer to one or more of such creditors;

32 (iii) The cost to the individual for providing debt settlement 33 services;

34 (c) To the extent that any aspect of the debt settlement services 35 relies upon or results in the individual's failure to make timely 36 payments to creditors or debt collectors, that the use of the debt 37 settlement services may adversely affect the individual's 38 creditworthiness, may result in the individual being subject to 39 collection actions or sued by creditors or debt collectors, and may

increase the amount of money the individual owes due to the accrual
 of fees and interest; and

3 (d) To the extent that the provider requests or requires the 4 individual to place funds in an account at a financial institution, 5 that the individual owns the funds held in the account and that the 6 individual may withdraw from the debt settlement services agreement 7 at any time without penalty.

(2) A provider may not misrepresent, directly or by implication, 8 any material aspect of any debt settlement services, including but 9 not limited to: The amount of money or the percentage of the debt 10 11 amount that an individual may save by using such service; the effect of the service on the individual's creditworthiness; the effect of 12 the service on collection efforts of the individual's creditors or 13 debt collectors; the percentage or number of individuals who attain 14 the represented results; and whether debt settlement services are 15 offered or provided by a nonprofit entity. 16

(3) A provider may not directly or indirectly employ any scheme,
device, or artifice to defraud or mislead consumers or to defraud any
person;

(4) A provider may not engage in any unfair or deceptive practicetoward any person;

(5) A provider may not receive payment of any fee orconsideration for any debt settlement services until and unless:

(a) The provider has renegotiated, settled, reduced, or otherwise
 altered the terms of at least one debt under a debt settlement
 program;

(b) The individual has made at least one payment to a creditor infurtherance of a settlement with that creditor; and

(c) The fee or consideration for settling each individual debtenrolled in a program either:

(i) Bears the same proportional relationship to the total fee for settling the entire debt balance as the individual debt amount bears to the entire debt amount. The individual debt amount and the entire debt amount are amounts owed at the time the debt was enrolled in the program; or

36 (ii) Is a percentage of the amount saved as a result of the 37 settlement. The percentage charged may not change from one individual 38 debt to another. The amount saved is the difference between the 39 amount owed at the time the debt was enrolled in the program and the 40 amount actually paid to satisfy the debt. 1 (6) Unless authorized by another chapter, a provider may not 2 provide services for compensation as an intermediary between an 3 individual and one or more secured creditors of the individual for 4 purposes of obtaining concessions involving a reduction in principal 5 or interest of the individual's secured debt.

6 (7) Nothing in this section prohibits requesting or requiring the 7 individual to place funds in an account to be used for payment of the 8 provider's fees and for payments to creditors or debt collectors in 9 connection with the renegotiation settlement, reduction, or other 10 alteration of the terms of payment or other terms of debt if:

11 (a) The funds are held in a specifically designated account at a 12 financial institution;

(b) The individual, not the provider, owns and controls the funds held in the account and, if the account is interest-bearing, is paid accrued interest on the account;

16 (c) If the provider does not administer the account, the entity 17 administering the account is not owned or controlled by the provider 18 and is not an affiliate of the provider;

(d) The entity administering the account does not give or accept any money or other compensation in exchange for referrals of business by the provider; and

(e) The individual may withdraw from the debt settlement services agreement at any time without penalty, and, upon notice by the individual to the third-party payment processor, must receive from the third-party payment processor all funds in the account, other than funds earned by the provider in compliance with this section, as specified in the account agreement between the individual and the financial institution.

(8) If a provider is not licensed as required by this chapter when an individual assents to an agreement, the agreement is voidable by the individual.

32 <u>NEW SECTION.</u> Sec. 14. (1) A licensee shall maintain a separate 33 trust account at a state chartered federally insured bank or credit 34 union located in Washington to hold funds that it receives, actually 35 or constructively, from or on behalf of consumers. Trust accounts 36 must comply with rules that the director adopts pursuant to this 37 chapter.

1 (2) A licensee may not commingle money collected for a creditor 2 with the licensee's own funds or use any part of a consumer's money 3 in the conduct of the licensee's business.

<u>NEW SECTION.</u> Sec. 15. A licensee may not impose charges or receive payment for debt settlement services until the licensee and the individual have signed an agreement that complies with section 13 of this act and the rules adopted pursuant to this chapter.

8 <u>NEW SECTION.</u> **Sec. 16.** (1) A statement of accounting must 9 contain the following information:

10 (a) The amount of money that the consumer has paid to the 11 provider since the provider prepared the last statement;

(b) The amounts, dates, and creditors that the provider paid on the consumer's behalf, since the provider prepared the last statement;

15 (c) The amounts of money that the provider collected as 16 compensation from the consumer's payments;

17 (d) The amount of money that the provider holds in trust for the 18 consumer; and

19 (e) If, since the last statement date, the consumer's creditor accepted a payment from the provider in full or partial satisfaction 20 of the consumer's debt with that creditor: (i) The total amount of 21 money that the provider paid the creditor to settle a consumer's 22 debt; (ii) the amount of the debt at the time the provider and a 23 24 consumer entered their agreement; (iii) the amount of a debt at the 25 time a consumer's creditor agreed to settle a debt with a provider; and (iv) the amount of compensation that the provider receives to 26 settle a debt. 27

(2) A licensee shall distribute a statement of accounting to aconsumer:

30 (a) While an agreement is in effect: (i) At least once per month; 31 and (ii) on or before the fifth business day after a consumer demands 32 a statement of accounting from a licensee; provided, however, a 33 licensee may refuse to comply with more than one request for a 34 statement of accounting per month; and

35 (b) On the day on which a consumer or a licensee rescinds or 36 terminates an agreement.

37 (3) Notwithstanding the requirements set forth in subsection (2)
 38 of this section, a provider that enables, or arranges to enable,

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1 twenty-four hours a day, seven days a week, electronic access by a consumer to all of the consumer's deposit account transaction 2 information, including, but not limited to, all deposit and 3 withdrawal activity, and electronic access by a consumer to debt 4 settlement account activity, including, but not limited to, such 5 6 settlement information as account status, settlement dates, settlement amounts, and fees paid, is deemed to have satisfied the 7 statement of account distribution requirements in subsections (1) and 8 (2) of this section. 9

10 <u>NEW SECTION.</u> Sec. 17. (1) A person may not advertise, announce, 11 broadcast, display, distribute, print, publish, televise, or permit 12 any other person to advertise, announce, broadcast, display, 13 distribute, print, publish, or televise on its behalf a statement or 14 representation that is deceptive, false, or misleading.

15 (2) Advertisements that a licensee authorizes must clearly state 16 its licensed business name and its license number. The director may 17 establish rules that waive or modify this requirement for some types 18 of advertising where such a disclosure is not practicable and where 19 the consumer has a way to easily obtain the information.

20 <u>NEW SECTION.</u> **Sec. 18.** A provider shall act in good faith in all 21 matters under this chapter.

22 <u>NEW SECTION.</u> Sec. 19. If a licensee delegates a duty or 23 obligation that this chapter mandates to another person, including an 24 independent contractor, the licensee is liable for the other person's 25 conduct that violates an agreement, this chapter, or any rule of the 26 department.

Sec. 20. (1) The director or the director's 27 NEW SECTION. designee may at any time examine and investigate the business and 28 29 the books, accounts, records, and files, or examine other information, wherever located, of any licensee or person who the 30 director has reason to believe is engaging in the business governed 31 by this chapter. For these purposes, the director or the director's 32 designee may require the attendance of and examine under oath all 33 persons whose testimony may be required about the business or the 34 35 subject matter of the investigation. The director or the director's 36 designee may require the production of original books, accounts,

1 records, files, or other information, or may make copies of the 2 original books, accounts, records, files, or other information. The 3 director or the director's designee may issue a subpoena or subpoena 4 duces tecum requiring attendance and testimony, or the production of 5 the books, accounts, records, files, or other information. The 6 director shall collect from the licensee the actual cost of the 7 examination or investigation.

8 (2) The director may recover the costs in connection with both 9 investigations and examinations. In connection with the examination, 10 the director may require a licensee to pay expenses on or before the 11 thirtieth day after the licensee receives an invoice, which the 12 department incurs in conducting an examination, including expenses 13 for examination staff time and travel within or outside the state.

14 (3) The director may distribute any information, report, 15 examination, or statement relating to a licensee to any regulatory or 16 law enforcement agency.

17 <u>NEW SECTION.</u> Sec. 21. (1) The director or authorized assistants 18 may apply for and obtain a superior court order approving and 19 authorizing a subpoena in advance of its issuance. The application 20 may be made in the county where the subpoenaed person resides or is 21 found, or the county where the subpoenaed documents, records, or 22 evidence are located, or in Thurston county. The application must:

(a) State that an order is sought under this section;

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24 (b) Adequately specify the documents, records, evidence, or 25 testimony; and

(c) Include a declaration made under oath that an investigation is being conducted for a lawfully authorized purpose related to an investigation within the department's authority and that the subpoenaed documents, records, evidence, or testimony are reasonably related to an investigation within the department's authority.

31 (2) When an application under this section is made to the 32 satisfaction of the court, the court must issue an order approving 33 the subpoena. An order under this subsection constitutes authority of 34 law for the agency to subpoena the documents, records, evidence, or 35 testimony.

36 (3) The director or authorized assistants may seek approval and a 37 court may issue an order under this section without prior notice to 38 any person, including the person to whom the subpoena is directed and 39 the person who is the subject of an investigation. An application for court approval is subject to the fee and process set forth in RCW
 36.18.012(3).

NEW SECTION. Sec. 22. The licensee shall keep and use in the 3 business books, accounts, records, papers, documents, files, and 4 5 other information as will enable the director to determine whether the licensee is complying with this chapter and with the rules б adopted by the director under this chapter. The director must have 7 free access to the books, accounts, records, papers, documents, 8 files, and other information wherever located. Every licensee shall 9 10 preserve the books, accounts, records, papers, documents, files, and other information relevant to providing debt settlement services for 11 at least three years after providing such services. A licensee or 12 person subject to examination or investigation under this chapter may 13 14 not withhold, abstract, remove, mutilate, destroy, or secrete any 15 books, accounts, records, papers, documents, files, or other 16 information.

17 <u>NEW SECTION.</u> **Sec. 23.** (1) The director may issue and serve upon 18 a licensee or applicant, or any director, officer, sole proprietor, 19 partner, or controlling person of a licensee or applicant, a 20 statement of charges if, in the opinion of the director, any licensee 21 or applicant, or any director, officer, sole proprietor, partner, or 22 controlling person of a licensee or applicant:

(a) Is engaging or has engaged in an unsafe or unsound financial
 practice in conducting a business governed by this chapter;

25 (b) Is violating or has violated this chapter, including 26 violations of:

27 (i) Any rules, order, or subpoenas issued by the director under28 any act;

(ii) Any condition imposed in writing by the director in connection with the granting of any application or other request by the licensee; or

32 (iii) Any written agreement made with the director;

33 (c) Is about to do the acts prohibited in (a) or (b) of this 34 subsection when the opinion that the threat exists is based upon 35 reasonable cause;

36 (d) Becomes licensed by means of fraud, misrepresentation,
 37 concealment, or through mistake or inadvertence of the director;

(e) Provides false statements or omits material information on an
 application;

3 (f) Knowingly or negligently omits material information during or 4 in response to an examination or in connection with an investigation 5 by the director;

6 (g) Fails to pay a fee required by the director or any multistate 7 licensing system prescribed by the director, or fails to maintain the 8 required bond;

9 (h) Commits a crime against the laws of any jurisdiction 10 involving moral turpitude, financial misconduct, or dishonest 11 dealings. For the purposes of this section, a certified copy of the 12 final holding of any court, tribunal, agency, or administrative body 13 of competent jurisdiction is conclusive evidence in any hearing under 14 this chapter;

(i) Knowingly commits or is a party to any material fraud, misrepresentation, concealment, conspiracy, collusion, trick, scheme, or device whereby any other person relying upon the word, representation, or conduct acts to his or her injury or damage;

(j) Converts any money or its equivalent to his or her own use or to the use of his or her principal or of any other person;

(k) Fails to disclose any information within his or her knowledge or fails to produce any document, book, or record in his or her possession for inspection by the director upon demand;

(1) Commits any act of fraudulent or dishonest dealing. For the purposes of this section, a certified copy of the final holding of any court, tribunal, agency, or administrative body of competent jurisdiction is conclusive evidence in any hearing under this chapter;

(m) Commits an act or engages in conduct that demonstrates incompetence or untrustworthiness, or is a source of injury and loss to the public;

32 (n) Violates any applicable state or federal law relating to the33 activities governed by this chapter.

(2) The statement of charges must be issued under chapter 34.05
RCW. The director or the director's designee may impose the following
sanctions against any licensee or applicant, or any directors,
officers, sole proprietors, partners, controlling persons, or
employees of a licensee or applicant:

39 (a) Deny, revoke, suspend, or condition a license;

(b) Order the licensee or person to cease and desist from
 practices that violate this chapter or constitute unsafe and unsound
 financial practices;

4 (c) Impose a fine not to exceed one hundred dollars per day per 5 violation for each day's violation of this chapter;

6 (d) Order restitution or refunds or both to consumers or other 7 parties for violations of this chapter or take other affirmative 8 action as necessary to comply with this chapter; and

9 (e) Remove from office or ban from participation in the affairs 10 of any licensee any director, officer, sole proprietor, partner, 11 controlling person, or employee of a licensee.

12 (3) The proceedings to impose the sanctions described in 13 subsection (2) of this section, including any hearing or appeal of 14 the statement of charges, are governed by chapter 34.05 RCW.

15 (4) Unless the licensee or person personally appears at the 16 hearing or is represented by a duly authorized representative, the 17 licensee is deemed to have consented to the statement of charges and 18 the sanctions imposed in the statement of charges.

19 (5) Except to the extent prohibited by another statute, the 20 director may engage in informal settlement of complaints or 21 enforcement actions including, but not limited to, payment to the 22 department for purposes of financial literacy and education programs 23 authorized under RCW 43.320.150.

(6) The director may enter into a consent order at any time with a person to resolve a matter arising under this chapter or a rule adopted or order issued under this chapter. A consent order must be signed by the person to whom it is issued or by the person's authorized representative, and must indicate agreement with the terms contained in the order.

<u>NEW SECTION.</u> Sec. 24. Whenever the director determines that the 30 acts specified in section 23 of this act or their continuation is 31 likely to cause insolvency or substantial injury to the public, the 32 director may also issue a temporary cease and desist order requiring 33 the licensee to cease and desist from the violation or practice. The 34 order becomes effective upon service upon the licensee and remains 35 effective unless set aside, limited, or suspended by a court under 36 section 25 of this act pending the completion of the administrative 37 38 proceedings under the notice and until such time as the director 39 dismisses the charges specified in the notice or until the effective

1 date of the cease and desist order issued against the licensee under 2 section 23 of this act.

<u>NEW SECTION.</u> Sec. 25. Within ten days after a licensee has been 3 served with a temporary cease and desist order, the licensee may 4 5 apply to the superior court in the county of its principal place of Thurston county for an injunction setting aside, б business or limiting, or suspending the order pending the completion of the 7 administrative proceedings pursuant to the notice served under 8 section 24 of this act. The superior court has jurisdiction to issue 9 10 the injunction.

11 <u>NEW SECTION.</u> Sec. 26. In the case of a violation or threatened 12 violation of a temporary cease and desist order issued under section 13 24 of this act, the director may apply to the superior court of the 14 county of the principal place of business of the licensee or Thurston 15 county for an injunction.

16 <u>NEW SECTION.</u> Sec. 27. Upon application by the director or any 17 other interested party and upon a showing that the interest of 18 creditors or consumers so requires, the superior court may appoint a 19 receiver to take over, operate, or liquidate any licensee.

Sec. 28. (1) The requirements under any federal 20 NEW SECTION. law or laws of another state regarding the privacy or confidentiality 21 22 of any information or material provided to the department, and any privilege arising under federal or state law, including the rules of 23 any federal or state court, with respect to that information or 24 25 material, continues to apply to the information or material after the information or material has been disclosed to the department. If 26 27 consistent with applicable law, the information and material may be shared with all state and federal regulatory officials without the 28 loss of privilege or the loss of confidentiality protections provided 29 30 by federal or state law.

31 (2) When the department is a party to a memoranda of 32 understanding or enforcement order issued by the consumer financial 33 protection bureau, the privacy, confidentiality, or privilege 34 accorded to the document by federal law continues to apply even after 35 the memoranda or order has been signed by the director or a designee.

<u>NEW SECTION.</u> Sec. 29. A person licensed as a provider under
 this chapter is exempt from chapter 18.28 RCW.

3 <u>NEW SECTION.</u> Sec. 30. The director shall take such steps and 4 adopt rules necessary for the implementation, administration, and 5 enforcement of this chapter and shall establish reasonable fees by 6 rule sufficient to cover the costs of administering this chapter.

7 <u>NEW SECTION.</u> Sec. 31. The legislature finds that the practices governed by this chapter are matters vitally affecting the public 8 interest for the purpose of applying the consumer protection act, 9 chapter 19.86 RCW. Any violation of this chapter is not reasonable in 10 relation to the development and preservation of business and is an 11 12 unfair or deceptive act or practice and unfair method of competition in the conduct of trade or commerce in violation of RCW 19.86.020. 13 14 Remedies provided by chapter 19.86 RCW are cumulative and not 15 exclusive.

Sec. 32. This chapter modifies, limits, and 16 NEW SECTION. supersedes the federal electronic signatures in global and national 17 18 commerce act (P.L. 106-229, 15 U.S.C. Sec. 7001 et seq.), but does 19 not modify, limit, or supersede section 101(c) of the federal electronic signatures in global and national commerce act, 15 U.S.C. 20 Sec. 7001(c), or authorize electronic delivery of any of the notices 21 22 described in section 103(b) of the federal electronic signatures in 23 global and national commerce act, 15 U.S.C. Sec. 7003(b).

24 **Sec. 33.** RCW 18.28.010 and 2012 c 56 s 1 are each reenacted and 25 amended to read as follows:

26 Unless a different meaning is plainly required by the context, 27 the following words and phrases as hereinafter used in this chapter 28 shall have the following meanings:

(1) "Debt adjuster," which includes any person known as a debt pooler, debt manager, debt consolidator, debt prorater, or credit counselor, is any person engaging in or holding himself or herself out as engaging in the business of debt adjusting for compensation. The term shall not include:

(a) Attorneys-at-law, escrow agents, accountants, broker-dealers
 in securities, or investment advisors in securities, while performing
 services solely incidental to the practice of their professions;

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1 (b) Any person, partnership, association, or corporation doing business under and as permitted by any law of this state or of the 2 United States relating to banks, consumer finance businesses, 3 consumer loan companies, trust companies, mutual savings banks, 4 savings and loan associations, building and loan associations, credit 5 б unions, crop credit associations, development credit corporations, 7 industrial development corporations, title insurance companies, insurance companies, or third-party account administrators; 8

9 (c) Persons who, as employees on a regular salary or wage of an 10 employer not engaged in the business of debt adjusting, perform 11 credit services for their employer;

(d) Public officers while acting in their official capacities andpersons acting under court order;

14 (e) Any person while performing services incidental to the 15 dissolution, winding up or liquidation of a partnership, corporation, 16 or other business enterprise;

17 (f) Nonprofit organizations dealing exclusively with debts owing 18 from commercial enterprises to business creditors;

(g) Nonprofit organizations engaged in debt adjusting and which do not assess against the debtor a service charge in excess of fifteen dollars per month<u>;</u>

22 (h) Persons licensed as providers of debt settlement services 23 under chapter 18.--- RCW (the new chapter created in section 38 of 24 this act).

(2) "Debt adjusting" means the managing, counseling, settling,
 adjusting, prorating, or liquidating of the indebtedness of a debtor,
 ((or)) <u>and</u> receiving funds for the purpose of distributing said funds
 among creditors in payment or partial payment of obligations of a
 debtor.

30 (3) "Debt adjusting agency" is any partnership, corporation, or 31 association engaging in or holding itself out as engaging in the 32 business of debt adjusting.

(4) "Financial institution" means any person doing business under
 the laws of any state or the United States relating to commercial
 banks, bank holding companies, savings banks, savings and loan
 associations, trust companies, or credit unions.

37 (5) "Third-party account administrator" means an independent 38 entity that holds or administers a dedicated bank account for fees 39 and payments to creditors, debt collectors, debt adjusters, or debt 40 adjusting agencies in connection with the renegotiation, settlement,

reduction, or other alteration of the terms of payment or other terms
 of a debt.

3 Sec. 34. RCW 42.56.230 and 2014 c 142 s 1 are each amended to 4 read as follows:

5 The following personal information is exempt from public 6 inspection and copying under this chapter:

7 (1) Personal information in any files maintained for students in
8 public schools, patients or clients of public institutions or public
9 health agencies, or welfare recipients;

10

(2)(a) Personal information:

(i) For a child enrolled in licensed child care in any files maintained by the department of early learning; or

(ii) For a child enrolled in a public or nonprofit program serving or pertaining to children, adolescents, or students, including but not limited to early learning or child care services, parks and recreation programs, youth development programs, and afterschool programs.

(b) Emergency contact information under this subsection (2) may be provided to appropriate authorities and medical personnel for the purpose of treating the individual during an emergency situation;

(3) Personal information in files maintained for employees,
 appointees, or elected officials of any public agency to the extent
 that disclosure would violate their right to privacy;

(4) Information required of any taxpayer in connection with the assessment or collection of any tax if the disclosure of the information to other persons would: (a) Be prohibited to such persons by RCW 84.08.210, 82.32.330, 84.40.020, 84.40.340, or any ordinance authorized under RCW 35.102.145; or (b) violate the taxpayer's right to privacy or result in unfair competitive disadvantage to the taxpayer;

(5) Credit card numbers, debit card numbers, electronic check numbers, card expiration dates, or bank or other financial account numbers, except when disclosure is expressly required by or governed by other law;

(6) Personal and financial information related to a small loan or
 any system of authorizing a small loan in RCW 31.45.093;

37 (7)(a) Any record used to prove identity, age, residential 38 address, social security number, or other personal information 39 required to apply for a driver's license or identicard.

1 (b) Information provided under RCW 46.20.111 that indicates that 2 an applicant declined to register with the selective service system.

(c) Any record pertaining to a vehicle license plate, driver's 3 license, or identicard issued under RCW 46.08.066 that, alone or in 4 combination with any other records, may reveal the identity of an 5 6 individual, or reveal that an individual is or was, performing an 7 undercover or covert law enforcement, confidential public health work, public assistance fraud, or child support investigative 8 9 activity. This exemption does not prevent the release of the total number of vehicle license plates, drivers' licenses, or identicards 10 11 that, under RCW 46.08.066, an agency or department has applied for, been issued, denied, returned, destroyed, lost, and reported for 12 13 misuse.

14 (d) Any record pertaining to a vessel registration issued under RCW 88.02.330 that, alone or in combination with any other records, 15 may reveal the identity of an individual, or reveal that 16 an 17 individual is or was, performing an undercover or covert law enforcement activity. This exemption does not prevent the release of 18 the total number of vessel registrations that, under RCW 88.02.330, 19 an agency or department has applied for, been issued, denied, 20 21 returned, destroyed, lost, and reported for misuse; ((and))

(8) All information related to individual claims resolution
structured settlement agreements submitted to the board of industrial
insurance appeals under RCW 51.04.063, other than final orders from
the board of industrial insurance appeals; and

26 (9) Information obtained by the department of financial 27 institutions that identifies individuals who have agreements with a 28 provider of debt settlement services, as provided in section 20 of 29 this act.

30 Upon request by the legislature, the department of licensing 31 shall provide a report to the legislature containing all of the 32 information in subsection (7)(c) and (d) of this section that is 33 subject to public disclosure.

34 <u>NEW SECTION.</u> **Sec. 35.** This act does not invalidate or make 35 unlawful contracts executed prior to the effective date of this 36 section.

37 <u>NEW SECTION.</u> Sec. 36. This act takes effect January 1, 2016.

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<u>NEW SECTION.</u> Sec. 37. The director shall take such steps and
 adopt such rules as are necessary to implement this act by January 1,
 2016.

4 <u>NEW SECTION.</u> **Sec. 38.** Sections 1 through 32 of this act 5 constitute a new chapter in Title 18 RCW.

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