#### HOUSE BILL 2263

#### State of Washington 64th Legislature 2015 2nd Special Session

**By** Representatives Springer, Walkinshaw, Robinson, Tharinger, Carlyle, McBride, Fitzgibbon, and Reykdal

Read first time 06/04/15. Referred to Committee on Finance.

AN ACT Relating to providing local governments with options to 1 2 strengthen their communities by providing services and facilities for 3 people with mental illness, developmental disabilities, and other 4 vulnerable populations, and by increasing access to educational 5 experiences through cultural organizations; amending RCW 84.52.010 and 84.52.010; adding new sections to chapter 82.14 RCW; adding a new 6 7 section to chapter 84.52 RCW; adding a new chapter to Title 36 RCW; 8 creating new sections; providing an effective date; and providing an expiration date. 9

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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## PART I INTENT

13 NEW SECTION. Sec. 101. INTENT. (1) The legislature finds that: (a) Many Washington cities and counties and their residents are 14 15 experiencing the lingering effects of the recession. While there are 16 many residents who have been able to successfully weather the 17 unfortunately there economic downturn, are still individuals, families, and valued community organizations who have not. Local 18 19 governments also have not been immune to this situation. Local 20 government revenues have continued to lag behind economic growth,

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leaving local communities unable to make adequate and necessary investments in infrastructure and services their residents rely on and benefit from. Additional fiscal tools that provide funding for facilities, services, housing, and programs benefiting vulnerable populations as well as cultural organizations will enable local communities and their residents to choose to invest in their local institutional and human infrastructure to the benefit of the public.

8 (b) There is a demonstrated need for facilities and services in 9 the community to help people with mental illness, individuals with 10 developmental disabilities, and other vulnerable populations, 11 including foster children, homeless families, veterans, and others in 12 critical need. The need includes, but is not limited to, funding for 13 mental health services, evaluation and treatment facilities, housing, 14 and other projects and services for those in need.

(c) There is also a need to provide public and educational 15 benefits and economic support for cultural organizations. Providing 16 17 local support for the state's cultural organizations is in the public interest and will serve multiple public purposes including, among 18 19 others, enhancing and extending the education reach and offerings of cultural organizations; ensuring continued and expanded access to the 20 21 facilities and programs of cultural organizations by economically and 22 geographically underserved populations; and providing financial stability to the organizations to continue and extend the numerous 23 24 public benefits they provide.

25 (2) It is the intent of the legislature to provide local 26 governments and the communities they serve the fiscal tools needed to 27 provide these important services.

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#### PART II

#### DEFINITIONS

30 <u>NEW SECTION.</u> Sec. 201. DEFINITIONS. The definitions in this 31 section apply throughout this chapter unless the context clearly 32 requires otherwise.

(1) "Administrative costs" means all operating, administrative,
 and maintenance expenses for a program, a designated public agency,
 or a designated entity.

36 (2) "Attendance" means the total number of visits by persons in
 37 physical attendance during a year at cultural organization facilities
 38 located or cultural organization programs provided within the county

creating a program, including attendance for which admission was
 paid, discounted, or free, consistent with and verifiable under
 guidelines adopted by the appropriate program.

(3) "Cultural organization" means a nonprofit corporation 4 incorporated under the laws of the state of Washington and recognized 5 6 by the internal revenue service as described in section 501(c)(3) of the internal revenue code of 1986, as amended, with its principal 7 location or locations and conducting a majority of its activities 8 within the state, not including: Any agency of the state or any of 9 its political subdivisions; any municipal corporation; any 10 organization that raises funds for redistribution to multiple 11 12 cultural organizations; or any radio or television broadcasting network or station, cable communications system, internet-based 13 communications venture or service, newspaper, or magazine. The 14 primary purpose of the organization must be the advancement and 15 16 preservation of science or technology, the visual or performing arts, 17 zoology, botany, anthropology, heritage, or natural history and any organization must directly provide programming or experiences 18 available to the general public. Any organization with the primary 19 purpose of advancing and preserving zoology such as zoos and 20 21 aquariums must be or support a facility that is accredited by the association of zoos and aquariums or its functional successor. A 22 state-related cultural organization may be a cultural organization. 23

(4) "Designated entity" means the entity designated by the legislative authority of a county creating the program, as required under section 601(1)(d) of this act. The entity may be a public agency, including the state arts commission established under chapter 43.46 RCW, or a Washington nonprofit corporation that is not a cultural organization eligible for funding under this chapter.

30 (5) "Designated public agency" means the public agency designated 31 by the legislative authority of a county creating the program, as 32 required under section 601(2)(h) of this act.

33 (6) "Program" means a cultural access program established by a 34 county by ordinance.

(7) "Revenues" means revenues from all sources generated by a cultural organization, consistent with generally accepted accounting practices and any program guidelines, excluding: (a) Revenues associated with capital projects other than major maintenance projects including, but not limited to, capital campaign expenses; (b) funds provided under this chapter; (c) revenue that would be

1 considered unrelated business taxable income under the internal 2 revenue code of 1986, as amended; and (d) with respect to a state-3 related cultural organization, state funding received by it or for 4 the institution it supports. Revenues include transfers from an 5 organization's endowment or reserves and may include the value of in-6 kind goods and services to the extent permitted under any program 7 guidelines.

(8) "State-related cultural organization" means an organization 8 incorporated as a nonprofit corporation under the laws of the state 9 of Washington and recognized by the internal revenue service as 10 11 described in section 501(c)(3) of the internal revenue code of 1986, 12 as amended, with a primary purpose and directly providing programming or experiences available to the general public consistent with the 13 14 requirements for recognition as a cultural organization under this chapter operating in a facility owned and supported by the state, a 15 16 state agency, or state educational institution.

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## PART III CULTURAL ACCESS PROGRAM

<u>NEW SECTION.</u> Sec. 301. CREATION. (1) Any county legislative
 authority may create a cultural access program by ordinance.

(2) Any contiguous group of counties may create a program by
 entering into an interlocal agreement under chapter 39.34 RCW,
 approved by resolution of the county legislative authorities.

24 (3) A city may create a cultural access program if the county legislative authority in which the city is located adopts a 25 26 resolution stating that the county forfeits its option to create a 27 program or does not place a proposition before the people to create such a program by June 30, 2017. In the event the exception in this 28 29 subsection occurs, all references in this chapter to a county must include a city that has exercised its authority under 30 this subsection, unless the context clearly requires otherwise. 31

32 <u>NEW SECTION.</u> Sec. 302. START-UP FUNDING AND CONDITIONAL 33 FORMATION. (1) The county creating a program may advance to the 34 program funding for its administrative costs, including the cost of 35 informing the public about the formation of the program, how it is 36 proposed to be funded, and the public benefits to be realized if it 37 is successful. However, this subsection does not authorize the preparation and distribution of information to the general public for
 the purpose of influencing the outcome of any election called for
 voter authorization of a proposed tax to support a program.

4 (2) The county creating a program may provide for repayment of 5 any start-up funding advanced to a program from the proceeds of taxes 6 authorized under sections 401 through 403 of this act and approved by 7 voters after the taxes are first collected. The funds may be repaid 8 to such county with interest at the internal rate of return on the 9 invested funds of such county.

10 NEW SECTION. Sec. 303. NONSUPPLANTATION. In creating a program 11 under this chapter, any county creating the program must affirm that any funding such county usually and customarily provides to cultural 12 13 organizations similar to funding that would be available to those organizations under this chapter may not be replaced or materially 14 15 diminished as a result of funding becoming available under this 16 chapter. If an organization designated to receive funds under this 17 chapter is a state-related cultural organization, the funds received 18 under this chapter may not replace or materially diminish any funding usually or customarily provided by the state. 19

20 NEW SECTION. Sec. 304. ADVISORY COUNCILS. Each county creating a program under this chapter may establish an advisory council, the 21 must include citizen representatives 22 membership of which of 23 constituencies and organizations with interests relevant to the work of the program including, but not limited to, leaders in the 24 business, educational, and cultural communities. Advisory council 25 26 members should be residents of the county creating the program. 27 Policies concerning the size and operation of any advisory council must be established by the county that creates the program. 28

29 Sec. 305. ALTERNATIVE ADMINISTRATIVE ARRANGEMENTS. NEW SECTION. 30 A county with a population of less than one million five hundred thousand may contract with the state arts commission formed under 31 chapter 43.46 RCW for the provision of consulting, management, or 32 33 other administrative services to be provided to its program created under this chapter. Any county creating a program may elect to 34 consolidate administration of such a program with that of the entity 35 36 or public agency designated by the county creating such a program to perform the functions required under section 601 of this act. 37

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# PART IV FUNDING

3 <u>NEW SECTION.</u> Sec. 401. PROGRAM TO IMPOSE TAX. (1)(a) Except as 4 provided in (b) of this section, a county creating a program under 5 this chapter may impose sales and use taxes under section 402 of this 6 act or additional regular property tax levies under section 403 of 7 this act for the purposes authorized under this chapter.

8 (b) A county with a population of one million five hundred 9 thousand or more may not impose additional regular property tax 10 levies under section 403 of this act.

11 (2) If a county imposes sales and use taxes under section 402 of 12 this act, the county may not impose an additional regular property 13 tax levy under section 403 of this act so long as such sales and use 14 taxes are in effect.

15 (3) If a county imposes an additional regular property tax levy 16 under section 403 of this act, the county may not impose sales and 17 use taxes under section 402 of this act so long as such property tax 18 levy is in effect.

19 (4) All revenue from taxes imposed under this chapter must be 20 credited to a special fund in the treasury of the county imposing 21 such tax and used solely for the purpose of paying all or any part of 22 the cost of cultural access programs as provided in this chapter.

23 <u>NEW SECTION.</u> Sec. 402. A new section is added to chapter 82.14 24 RCW to read as follows:

25 SALES AND USE TAXES. (1) The legislative authority of a county or a city may impose a sales and use tax of up to one-tenth of one 26 percent of the selling price in the case of a sales tax, or value of 27 28 the article used, in the case of a use tax, for the purposes 29 authorized under chapter 36.--- RCW (the new chapter created in section 802 of this act). The legislative authority of the county or 30 city may impose the sales and use tax by ordinance and must condition 31 its imposition on the specific authorization of a majority of the 32 33 voters voting on a proposition submitted at a special or general 34 election held after June 30, 2016. The ordinance and ballot 35 proposition may provide for the tax to apply for a period of up to seven consecutive years. 36

37 (2) The tax authorized in this section is in addition to any38 other taxes authorized by law and must be collected from those

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persons who are taxable by the state under chapters 82.08 and 82.12
 RCW upon the occurrence of any taxable event.

3 (3) The legislative authority of a county or city may reimpose a 4 tax imposed under this section for one or more additional periods of 5 up to seven consecutive years. The legislative authority of the 6 county or city may only reimpose the sales and use tax by ordinance 7 and on the prior specific authorization of a majority of the voters 8 voting on a proposition submitted at a special or general election.

9 (4) Moneys collected under this section may only be used for the 10 purposes set forth in section 601 of this act.

11 (5) The department must perform the collection of taxes under 12 this section on behalf of a county or city at no cost to the county 13 or city, and the state treasurer must distribute those taxes as 14 available on a monthly basis to the county or city or, upon the 15 direction of the county or city, to its treasurer or a fiscal agent, 16 paying agent, or trustee for obligations issued or incurred by the 17 program.

18 (6) The definitions in section 201 of this act apply to this 19 section.

20 <u>NEW SECTION.</u> Sec. 403. A new section is added to chapter 84.52 21 RCW to read as follows:

PROPERTY TAX. (1) The legislative authority of a county or city 22 may impose an additional regular property tax levy for the purposes 23 24 authorized under chapter 36.--- RCW (the new chapter created in section 802 of this act). The legislative authority of the county or 25 city may impose the additional levy by ordinance and must condition 26 27 its imposition of the levy upon prior specific authorization of a majority of the voters voting on a proposition submitted at a special 28 or general election held after June 30, 2016. The ordinance and the 29 30 ballot proposition must set forth the total dollar amount to be collected in the first year of the levy and the estimated levy rate 31 for the first year and may provide for a levy for a period of up to 32 seven consecutive years. The total dollar amount to be set forth in 33 the ordinance and the ballot proposition may not exceed an amount 34 equal to: The total taxable retail sales and taxable uses in the 35 county or the city levying the property tax for the most recent 36 37 calendar year as reported by the department multiplied by one-tenth of one percent. Any county or city levying the property tax in this 38 section must calculate the total dollar amount to be collected using 39

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the most recent calendar year publicly available data of taxable
 retail sales published on the department's web site.

(2) The legislative authority of a county or city may reimpose an 3 additional regular property tax levy imposed under subsection (1) of 4 this section for one or more additional periods of up to seven 5 б consecutive years. The legislative authority of the county or city 7 may only reimpose the regular property tax levy by ordinance and on the prior specific authorization of a majority of the voters voting 8 9 on a proposition submitted at a special or general election. The ordinance and the ballot proposition must set forth the total dollar 10 11 amount to be collected in the first year and the estimated levy rate 12 for the first year of the reimposed levy. The total dollar amount to be set forth in the ordinance and the ballot proposition may not 13 14 exceed an amount equal to: The total taxable retail sales and taxable uses in the county or the city levying the property tax for the most 15 16 recent calendar year as reported by the department multiplied by one-17 tenth of one percent. Any county or city levying the property tax in this section must calculate the total dollar amount to be collected 18 using the most recent calendar year publicly available data of 19 taxable retail sales published on the department's web site. 20

(3) In the event a county or city is levying property taxes under this section that, in combination with property taxes levied by other taxing districts, exceed the limitation in RCW 84.52.050 or 84.52.043(2), the county's or city's property tax levy under this section must be reduced or eliminated consistent with RCW 84.52.010.

(4) The limitation in RCW 84.55.010 does not apply to the first
levy imposed under subsection (1) of this section or to the first
levy reimposed under subsection (2) of this section.

(5) The limitations in RCW 84.52.043(1) do not apply to the taxlevy authorized in this section.

31 (6) Moneys collected under this section may only be used for the 32 purposes set forth in section 601 of this act.

33 (7) The definitions in section 201 of this act apply to this 34 section.

35 **Sec. 404.** RCW 84.52.010 and 2011 1st sp.s. c 28 s 2 are each 36 amended to read as follows:

37 (1) Except as is permitted under RCW 84.55.050, all taxes must be
 38 levied or voted in specific amounts.

1 (2) The rate percent of all taxes for state and county purposes, and purposes of taxing districts coextensive with the county, must be 2 determined, calculated and fixed by the county assessors of the 3 respective counties, within the limitations provided by law, upon the 4 assessed valuation of the property of the county, as shown by the 5 6 completed tax rolls of the county, and the rate percent of all taxes 7 levied for purposes of taxing districts within any county must be determined, calculated and fixed by the county assessors of the 8 respective counties, within the limitations provided by law, upon the 9 assessed valuation of the property of the taxing districts 10 11 respectively.

12 (3) When a county assessor finds that the aggregate rate of tax 13 levy on any property, that is subject to the limitations set forth in 14 RCW 84.52.043 or 84.52.050, exceeds the limitations provided in 15 either of these sections, the assessor must recompute and establish a 16 consolidated levy in the following manner:

(a) The full certified rates of tax levy for state, county, 17 county road district, and city or town purposes must be extended on 18 19 the tax rolls in amounts not exceeding the limitations established by 20 law; however any state levy takes precedence over all other levies 21 and may not be reduced for any purpose other than that required by RCW 84.55.010. If, as a result of the levies imposed under RCW 22 36.54.130, 84.34.230, 84.52.069, 84.52.105, the portion of the levy 23 by a metropolitan park district that was protected under RCW 24 25 84.52.120, 84.52.125, 84.52.135, 84.52.140, and the protected portion 26 of the levy under RCW 86.15.160 by flood control zone districts in a county with a population of seven hundred seventy-five thousand or 27 28 more that are coextensive with a county, the combined rate of regular 29 property tax levies that are subject to the one percent limitation exceeds one percent of the true and fair value of any property, then 30 31 these levies must be reduced as follows:

(i) The portion of the levy by a metropolitan park district that has a population of less than one hundred fifty thousand and is located in a county with a population of one million five hundred thousand or more that is protected under RCW 84.52.120 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

38 (ii) If the combined rate of regular property tax levies that are 39 subject to the one percent limitation still exceeds one percent of 40 the true and fair value of any property, the protected portion of the

levy imposed under RCW 86.15.160 by a flood control zone district in a county with a population of seven hundred seventy-five thousand or more that is coextensive with a county must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

6 (iii) If the combined rate of regular property tax levies that 7 are subject to the one percent limitation still exceeds one percent 8 of the true and fair value of any property, the levy imposed by a 9 county under RCW 84.52.140 must be reduced until the combined rate no 10 longer exceeds one percent of the true and fair value of any property 11 or must be eliminated;

(iv) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a fire protection district that is protected under RCW 84.52.125 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(v) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.135 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(vi) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a ferry district under RCW 36.54.130 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(vii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a metropolitan park district with a population of one hundred fifty thousand or more that is protected under RCW 84.52.120 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

(viii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the levies imposed under RCW 84.34.230, 84.52.105, and any portion of the levy imposed

1 under RCW 84.52.069 that is in excess of thirty cents per thousand 2 dollars of assessed value, must be reduced on a pro rata basis until 3 the combined rate no longer exceeds one percent of the true and fair 4 value of any property or must be eliminated; and

5 (ix) If the combined rate of regular property tax levies that are 6 subject to the one percent limitation still exceeds one percent of 7 the true and fair value of any property, then the thirty cents per 8 thousand dollars of assessed value of tax levy imposed under RCW 9 84.52.069 must be reduced until the combined rate no longer exceeds 10 one percent of the true and fair value of any property or must be 11 eliminated.

(b) The certified rates of tax levy subject to these limitations by all junior taxing districts imposing taxes on such property must be reduced or eliminated as follows to bring the consolidated levy of taxes on such property within the provisions of these limitations:

16 (i) First, <u>the certified property tax levy authorized under</u> 17 <u>section 403 of this act must be reduced on a pro rata basis or</u> 18 <u>eliminated;</u>

19 (ii) Second, if the consolidated tax levy rate still exceeds 20 these limitations, the certified property tax levy rates of those 21 junior taxing districts authorized under RCW 36.68.525, 36.69.145, 22 35.95A.100, and 67.38.130 must be reduced on a pro rata basis or 23 eliminated;

(((ii) Second)) (iii) Third, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of flood control zone districts other than the portion of a levy protected under RCW 84.52.815 must be reduced on a pro rata basis or eliminated;

29 ((((iii) Third))) (iv) Fourth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy 30 31 rates of all other junior taxing districts, other than fire protection districts, regional fire protection service authorities, 32 library districts, the first fifty cent per thousand dollars of 33 assessed valuation levies for metropolitan park districts, and the 34 first fifty cent per thousand dollars of assessed valuation levies 35 36 for public hospital districts, must be reduced on a pro rata basis or 37 eliminated;

38 (((iv) Fourth)) (v) Fifth, if the consolidated tax levy rate 39 still exceeds these limitations, the first fifty cent per thousand 40 dollars of assessed valuation levies for metropolitan park districts 1 created on or after January 1, 2002, must be reduced on a pro rata
2 basis or eliminated;

3 (((v) Fifth)) (vi) Sixth, if the consolidated tax levy rate still 4 exceeds these limitations, the certified property tax levy rates 5 authorized to fire protection districts under RCW 52.16.140 and 6 52.16.160 and regional fire protection service authorities under RCW 7 52.26.140(1) (b) and (c) must be reduced on a pro rata basis or 8 eliminated; and

((((vi) Sixth)) (vii) Seventh, if the consolidated tax levy rate 9 still exceeds these limitations, the certified property tax levy 10 rates authorized for fire protection districts under RCW 52.16.130, 11 12 fire protection service authorities under regional RCW 52.26.140(1)(a), library districts, metropolitan park districts 13 created before January 1, 2002, under their first fifty cent per 14 thousand dollars of assessed valuation levy, and public hospital 15 16 districts under their first fifty cent per thousand dollars of 17 assessed valuation levy, must be reduced on a pro rata basis or 18 eliminated.

19 **Sec. 405.** RCW 84.52.010 and 2009 c 551 s 7 are each amended to 20 read as follows:

<u>(1)</u> Except as is permitted under RCW 84.55.050, all taxes
 ((shall)) <u>must</u> be levied or voted in specific amounts.

(2) The rate percent of all taxes for state and county purposes, 23 24 and purposes of taxing districts coextensive with the county, ((shall)) <u>must</u> be determined, calculated and fixed by the county 25 assessors of the respective counties, within the limitations provided 26 27 by law, upon the assessed valuation of the property of the county, as shown by the completed tax rolls of the county, and the rate percent 28 of all taxes levied for purposes of taxing districts within any 29 30 county ((shall)) must be determined, calculated and fixed by the 31 county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the 32 taxing districts respectively. 33

34 (3) When a county assessor finds that the aggregate rate of tax 35 levy on any property, that is subject to the limitations set forth in 36 RCW 84.52.043 or 84.52.050, exceeds the limitations provided in 37 either of these sections, the assessor ((shall)) <u>must</u> recompute and 38 establish a consolidated levy in the following manner:

1 (((1))) (a) The full certified rates of tax levy for state, county, county road district, and city or town purposes ((shall)) 2 must be extended on the tax rolls in amounts not exceeding the 3 limitations established by law; however any state levy ((shall)) 4 takes precedence over all other levies and ((shall)) may not be 5 б reduced for any purpose other than that required by RCW 84.55.010. 7 If, as a result of the levies imposed under RCW 36.54.130, 84.34.230, 84.52.069, 84.52.105, the portion of the levy by a metropolitan park 8 district that was protected under RCW 84.52.120, 9 84.52.125, 84.52.135, and 84.52.140, the combined rate of regular property tax 10 11 levies that are subject to the one percent limitation exceeds one 12 percent of the true and fair value of any property, then these levies ((shall)) must be reduced as follows: 13

14 (((a))) (i) The levy imposed by a county under RCW 84.52.140
15 ((shall)) <u>must</u> be reduced until the combined rate no longer exceeds
16 one percent of the true and fair value of any property or ((shall))
17 <u>must</u> be eliminated;

18 (((b))) (ii) If the combined rate of regular property tax levies 19 that are subject to the one percent limitation still exceeds one 20 percent of the true and fair value of any property, the portion of 21 the levy by a fire protection district that is protected under RCW 22 84.52.125 ((shall)) must be reduced until the combined rate no longer 23 exceeds one percent of the true and fair value of any property or 24 ((shall)) must be eliminated;

25 (((e))) (iii) If the combined rate of regular property tax levies 26 that are subject to the one percent limitation still exceeds one 27 percent of the true and fair value of any property, the levy imposed 28 by a county under RCW 84.52.135 must be reduced until the combined 29 rate no longer exceeds one percent of the true and fair value of any 30 property or must be eliminated;

31 (((d))) (iv) If the combined rate of regular property tax levies 32 that are subject to the one percent limitation still exceeds one 33 percent of the true and fair value of any property, the levy imposed 34 by a ferry district under RCW 36.54.130 must be reduced until the 35 combined rate no longer exceeds one percent of the true and fair 36 value of any property or must be eliminated;

37 (((e))) <u>(v)</u> If the combined rate of regular property tax levies 38 that are subject to the one percent limitation still exceeds one 39 percent of the true and fair value of any property, the portion of 40 the levy by a metropolitan park district that is protected under RCW

1 84.52.120 ((shall)) must be reduced until the combined rate no longer 2 exceeds one percent of the true and fair value of any property or 3 ((shall)) must be eliminated;

(((<del>(f)</del>)) <u>(vi)</u> If the combined rate of regular property tax levies 4 that are subject to the one percent limitation still exceeds one 5 6 percent of the true and fair value of any property, then the levies 7 imposed under RCW 84.34.230, 84.52.105, and any portion of the levy imposed under RCW 84.52.069 that is in excess of thirty cents per 8 thousand dollars of assessed value, ((shall)) must be reduced on a 9 pro rata basis until the combined rate no longer exceeds one percent 10 11 of the true and fair value of any property or ((shall)) must be 12 eliminated; and

13 ((<del>(g)</del>)) <u>(vii)</u> If the combined rate of regular property tax levies 14 that are subject to the one percent limitation still exceeds one 15 percent of the true and fair value of any property, then the thirty 16 cents per thousand dollars of assessed value of tax levy imposed 17 under RCW 84.52.069 ((<del>shall</del>)) <u>must</u> be reduced until the combined rate 18 no longer exceeds one percent of the true and fair value of any 19 property or eliminated.

20 (((2))) (b) The certified rates of tax levy subject to these 21 limitations by all junior taxing districts imposing taxes on such 22 property ((shall)) <u>must</u> be reduced or eliminated as follows to bring 23 the consolidated levy of taxes on such property within the provisions 24 of these limitations:

25 (((<del>a)</del>)) <u>(i)</u> First, <u>the certified property tax levy authorized</u> 26 <u>under section 403 of this act must be reduced on a pro rata basis or</u> 27 <u>eliminated;</u>

28 (ii) Second, if the consolidated tax levy rate still exceeds 29 these limitations, the certified property tax levy rates of those 30 junior taxing districts authorized under RCW 36.68.525, 36.69.145, 31 35.95A.100, and 67.38.130 ((shall)) must be reduced on a pro rata 32 basis or eliminated;

33 (((b) Second)) (iii) Third, if the consolidated tax levy rate 34 still exceeds these limitations, the certified property tax levy 35 rates of flood control zone districts ((shall)) <u>must</u> be reduced on a 36 pro rata basis or eliminated;

37 (((c) Third)) (iv) Fourth, if the consolidated tax levy rate 38 still exceeds these limitations, the certified property tax levy 39 rates of all other junior taxing districts, other than fire 40 protection districts, regional fire protection service authorities,

1 library districts, the first fifty cent per thousand dollars of 2 assessed valuation levies for metropolitan park districts, and the 3 first fifty cent per thousand dollars of assessed valuation levies 4 for public hospital districts, ((shall)) <u>must</u> be reduced on a pro 5 rata basis or eliminated;

6 (((d) Fourth)) (v) Fifth, if the consolidated tax levy rate still 7 exceeds these limitations, the first fifty cent per thousand dollars 8 of assessed valuation levies for metropolitan park districts created 9 on or after January 1, 2002, ((shall)) <u>must</u> be reduced on a pro rata 10 basis or eliminated;

11 (((e) Fifth)) (vi) Sixth, if the consolidated tax levy rate still 12 exceeds these limitations, the certified property tax levy rates 13 authorized to fire protection districts under RCW 52.16.140 and 14 52.16.160 and regional fire protection service authorities under RCW 15 52.26.140(1) (b) and (c) ((shall)) <u>must</u> be reduced on a pro rata 16 basis or eliminated; and

17 (((f) Sixth)) (vii) Seventh, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy 18 19 rates authorized for fire protection districts under RCW 52.16.130, 20 regional fire protection service authorities under RCW 21 52.26.140(1)(a), library districts, metropolitan park districts created before January 1, 2002, under their first fifty cent per 22 thousand dollars of assessed valuation levy, and public hospital 23 24 districts under their first fifty cent per thousand dollars of 25 assessed valuation levy, ((shall)) must be reduced on a pro rata basis or eliminated. 26

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#### PART V

## PUBLIC BENEFITS AND PUBLIC SCHOOL CULTURAL ACCESS PROGRAM

NEW SECTION. Sec. 501. PUBLIC BENEFITS. (1) A program created 29 30 under this chapter must provide or continue to provide funding authorized under this chapter only to cultural organizations that 31 provide discernible public benefits. Each program created under this 32 chapter must identify a range of public benefits that cultural 33 34 organizations may provide or continue to provide in satisfaction of this requirement for eligibility to receive funding authorized under 35 36 this chapter. The public benefits include, without limitation: Reasonable opportunities for access to facilities, programs, and 37 services on a reduced or no admission fee basis, particularly for 38

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1 diverse and underserved populations and communities; providing, through technological and other means, services or programs 2 in locations other than an organization's own facilities; providing 3 4 educational programs and experiences both at an organization's own facilities and in schools and other venues; broadening cultural 5 6 programs, performances, and exhibitions for the enlightenment and entertainment of the public; supporting collaborative relationships 7 with other cultural organizations in order to extend the reach and 8 impact of the collaborating organizations for the benefit of the 9 public; and, in the case of community-based cultural organizations, 10 11 organizational capacity-building projects or activities that an 12 organization can demonstrate, to the reasonable satisfaction of the designated entity, will enhance the ability of the organization to 13 14 provide or continue to provide meaningful public benefits not otherwise achievable. 15

16 (2) Each program created under this chapter must adopt guidelines 17 establishing a baseline standard of continuous performance with respect to the provision of public benefits required under this 18 19 chapter and for evaluating the eligibility of any cultural organization to receive funds under this chapter based on the 20 continuous performance of the organization in the provision of the 21 22 public benefits. The quidelines must include: (a) Procedures for notifying any organization at risk of losing its eligibility to 23 receive funds under this chapter for failure to achieve the program's 24 25 baseline standard of performance with respect to the continuous 26 provision of public benefits; and (b) measures or procedures available to the organization for either retaining or recovering 27 28 eligibility, as appropriate.

29 <u>NEW SECTION.</u> Sec. 502. PUBLIC SCHOOL CULTURAL ACCESS PROGRAM. 30 (1) A program created under this chapter must develop and provide a 31 public school cultural access program, as provided in section 601 of 32 this act.

33 (2) To the extent practicable consistent with available 34 resources, the public school cultural access element of a program of 35 a county described in section 601(2) of this act must include the 36 following attributes:

37 (a) Provide benefits designed to increase public school student
 38 access to the programming offered and facilities operated by regional
 39 and community-based cultural organizations receiving funding under

1 this chapter, giving priority to the activities in the order 2 described in (c) of this subsection;

3 (b) Offer benefits to every public school in the county while 4 scaling the range of benefits available to and the frequency of 5 opportunities to participate by any particular school to coincide 6 with the relative percentage of students attending the school who 7 participate in the national free or reduced-price school meals 8 program;

9 (c) Benefits provided under the public school cultural access 10 program must include, without limitation:

(i) Providing directly or otherwise funding and arranging for transportation for all public school students at participating schools to attend and participate annually in the age-appropriate programs and activities offered by such organizations;

(ii) Should funding available under this program for student transportation be inadequate in any one year due to more demand for student transportation than can be funded, increasing the subsequent annual percentage allocation to the public school cultural access program up to two percent so as to provide sufficient funds to ensure adequate funding of student transportation;

21 (iii) Establishing and operating, within funding provided to support the public school cultural access program under this 22 subsection, of a centralized service available to regional and 23 community-based cultural organizations receiving funding under this 24 25 chapter and public schools in the county to coordinate opportunities 26 for public school student access to the programs and activities offered by the organizations both at the facilities and venues 27 operated by the organizations and through programs and experiences 28 29 provided by the organizations at schools and elsewhere;

30 (iv) In consultation with cultural organizations located within 31 the county, preparing and maintaining a readily accessible and 32 current guide cataloging access opportunities and facilitating 33 scheduling;

(v) Coordinating closely with cultural organizations to maximize student utilization of available opportunities in a cost-efficient manner including possible scheduling on a single day opportunities for different grade levels at any one school and participation in multiple programs or activities in the same general area for which program-funded transportation is provided;

1 (vi) Supporting the development of tools, materials, and media by 2 cultural organizations to ensure that school access programs and 3 activities correlate with school curricula and extend the reach of 4 access programs and activities for classroom use with or without 5 direct on-site participation, to the extent practicable;

6 (vii) Building meaningful partnerships with public schools and 7 cultural organizations in order to maximize participation in school 8 access programs and activities and ensure their relevance and 9 effectiveness;

(d) When a program determines that its program element required 10 11 under (c)(i) through (vii) of this subsection has achieved sufficient 12 scale and participation among public schools located within its it has resources remaining to devote to 13 boundaries and that additional public school cultural access programs without diminishing 14 such participation, the county may develop and financially support 15 16 other public school cultural access activities in conjunction with 17 cultural organizations receiving funds under this chapter; public school districts; and other public or nonprofit organizations that 18 support cultural access. Any funding for development and support of 19 such activities provided to cultural organizations receiving funds 20 21 under this subsection must only be used to supplement the public benefits provided by such organizations as required under this 22 chapter and may not be used by such organizations to replace or 23 diminish funding for such required public benefits; 24

(e) Preparation of an annual public school cultural access plan
 for review and adoption prior to implementation; and

(f) Compilation of an annual report documenting the reach and evaluating the effectiveness of program-funded public school cultural access efforts, including information about the numbers and types of students who participated in the program and recommendations to the county for improvements.

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## PART VI USE OF FUNDS

34 <u>NEW SECTION.</u> Sec. 601. ALLOCATION. (1) A program in a county 35 with a population of less than one million five hundred thousand must 36 allocate the proceeds of taxes authorized under sections 402 and 403 37 of this act as follows:

1 (a) If any start-up funding has been provided to the program 2 under section 302 of this act with the expectation that the funding 3 will be repaid, the program must annually reserve from total funds 4 available funding sufficient to provide for repayment of such start-5 up funding until any such start-up funding has been fully repaid;

6 (b) The funding determined by the county forming such a program 7 to be reserved for program costs, including direct administrative 8 costs, and repaying any start-up funding provided under section 302 9 of this act. Information disclosing the amount of funding to be 10 reserved for program administrative costs must be included in any 11 proposition submitted to voters under section 402 or 403 of this act;

12 (c) The county must determine the percentage of total funds available annually to be reserved for a public school cultural access 13 14 program established and managed by the county to increase access to cultural activities and programming for public school students 15 16 resident in the county. The activities and programming need not be 17 located or provided within the county. In developing its program, the county may consider the attributes prescribed for a public school 18 cultural access program required to be undertaken under section 19 502(2) of this act and may also consider providing funding for music 20 21 and arts education in public schools that is in addition to that provided for in the program of basic education funding; 22

(d) Remaining funds available annually, including all funds not initially reserved under (a), (b), and (c) of this subsection as well as funds not distributed by the county from the reserved funds must be distributed by the county to the entity designated by the legislative authority of the county creating the program. The county must determine:

(i) Guidelines, consistent with the requirements of this chapter,
it deems necessary or appropriate for determining the eligibility of
cultural organizations to receive funding under this chapter;

32 (ii) Criteria for the award of funds to eligible cultural 33 organizations, including the public benefits to be derived from 34 projects submitted for funding;

35 (iii) The amount of funding to be allocated to support designated 36 entity administrative costs;

(iv) Criteria for the identification by the county or, if so
 directed by the county, by the designated entity of any cultural
 organization or organizations that would receive annual distributions

of funds in such amounts determined by the county or, if so directed
 by the county, the designated entity; and

3 (v) Procedures to be used by the designated entity in awarding 4 funding to other cultural organizations that may, but are not 5 required to include a periodic competitive process for awarding funds 6 for particular purposes or projects proposed by eligible cultural 7 organizations;

8 (e) In evaluating requests for funding authorized under this 9 chapter, the designated entity responsible for the distribution of 10 the funds must consider the public benefits that any cultural 11 organizations represented will be derived from proposed projects. At 12 the conclusion of a project approved for funding, such organization 13 is required to report to the designated entity on the public benefits 14 realized;

(f) Funds distributed to cultural organizations may be used to 15 16 support cultural and educational activities, programs, and 17 initiatives; public benefits and communications; and basic operations. Funds may also be used for: (i) Capital expenditures or 18 19 acquisitions including, but not limited to, the acquisition of or construction of improvements to real property; and (ii) technology, 20 21 equipment, and supplies reasonably related to or necessary for a project otherwise eligible for funding under this chapter. Program 22 guidelines may also determine the circumstances under which funds may 23 be used to fund start-up expenses of new community-based cultural 24 25 organizations;

(g) If the county or designated entity determine the eligibility of a cultural organization to receive funding or the relative magnitude of the funding it receives on the basis of its budget, revenues, or expenses, any determination with respect to a qualifying state-related cultural organization must exclude any state funding received by the organization or for the institution it supports.

32 (2) A county with a population of more than one million five 33 hundred thousand must allocate the proceeds of the taxes authorized 34 under section 402 of this act as follows:

(a) If any start-up funding has been provided to the program under section 302 of this act with the expectation that the funding will be repaid, the program must annually reserve from total funds available annually funding sufficient to provide for repayment of such start-up funding until any such start-up funding has been fully repaid; 1 (b) After allocating any funds as required in (a) of this 2 subsection, up to one and one-fourth percent of total funds available 3 annually may be used for program administrative costs;

4 (c) After allocating funds as required in (a) and (b) of this 5 subsection, ten percent of remaining funds available annually must be 6 used to fund a public school cultural access program to be 7 administered by the program, subject to section 502(2) of this act;

(d) Seventy percent of total remaining funds available annually 8 excluding funds initially reserved under (a), (b), and (c) of this 9 subsection must be reserved for distribution by the program to 10 regional cultural organizations that are cultural organizations that 11 12 own, operate, or support cultural facilities or provide performances, exhibits, educational programs, experiences, or entertainment that 13 widely benefit and are broadly attended by the public, subject to 14 further definition under quidelines adopted by the program. A 15 16 regional cultural organization may also generally be characterized 17 under program guidelines as a financially stable, substantial organization with full-time support and program staff, maintaining a 18 19 broad-based membership, having year-round or enduring seasonal operations, being a substantial financial contributor to the 20 development, operation, and maintenance of the organization's 21 principal venue or venues, and providing substantial public benefits. 22 The funding must be provided only to those regional cultural 23 organizations that the program determines, on an annual basis, to 24 25 have met the following guidelines:

(i) For at least the preceding three years, the organization has
been continuously in good standing as a nonprofit corporation under
the laws of the state of Washington;

(ii) The organization has its principal location or locations and conducts the majority of its activities within the county area primarily for the benefit of county residents;

32 (iii) The organization has not declared bankruptcy or suspended 33 or substantially curtailed operations for a period longer than six 34 months during the preceding two years;

35 (iv) The organization provided to the program audited annual 36 financial statements for at least its two most recent fiscal years;

(v) Over the three preceding years, the organization has minimum average annual revenues of at least one million two hundred fifty thousand dollars. The program must annually and cumulatively adjust the minimum revenues by the annual percentage change in the consumer

1 price index for the prior year for the Seattle-Tacoma-Bellevue, Washington metropolitan statistical area for all urban consumer, all 2 goods, as published by the United States department of labor, bureau 3 of labor statistics. The minimum revenues requirement, adjusted for 4 inflation as provided in this section, remains effective through the 5 6 date on which the initial tax authorized by the voters under section 402 or 403 of this act expires. Thereafter, the program must, at the 7 beginning of each subsequent period of funding as approved by the 8 voters, establish initial minimum average annual revenues of not less 9 than the amount of the minimum revenues required during the final 10 11 year of the immediately preceding period of funding;

(vi) For purposes of determining the eligibility of a regional organization to receive funding or the relative magnitude of the funding it receives on the basis of its revenues, any determination with respect to a qualifying state-related cultural organization must exclude any state funding received by the organization or for the institution it supports; and

18 (vii) Any additional guidelines, consistent with section 201 of 19 this act and this section, as the program deems necessary or 20 appropriate for determining the eligibility of prospective regional 21 cultural organizations to receive funding under this section and for 22 establishing the amount of funding any organization may receive;

Funds available under (d) of this subsection must 23 (e) be distributed among eligible regional cultural organizations based on 24 25 an annual ranking of eligible organizations by the combined size of 26 their average annual revenues and their average annual attendance, both over the three preceding years. However, an organization's 27 28 attendance must have twice the weight of the organization's revenues 29 in determining its relative ranking. Available funds must be distributed proportionally among eligible organizations, consistent 30 with the ranking, such that the organization with the largest 31 32 combined revenues and weighted attendance would receive the most 33 funding and the organization with the smallest combined revenues and weighted attendance would receive the least funding. However, no 34 organization may receive funds in excess of fifteen percent of its 35 36 average annual revenues over the three preceding years;

37 (f) Funds distributed to regional cultural organizations under 38 (d) of this subsection must be used to support cultural and 39 educational activities, programs and initiatives, public benefits and 40 communications, and basic operations.

1 (i) At least twenty percent of funds distributed to any regional 2 cultural organizations under (d) of this subsection must be used to 3 participate in the program's public school cultural access program 4 required under section 502 of this act. The regional cultural 5 organizations must provide or continue to provide public benefits 6 under this section in addition to participating in the public school 7 cultural access program.

8 (ii) No funds distributed to regional cultural organizations 9 under (d) of this subsection may be used for capital expenditures or 10 acquisitions including, but not limited to, the acquisition of or the 11 construction of improvements to real property;

(g) Prior to December 31st of each year, each regional cultural organization receiving funds authorized under this chapter pursuant to a program allocation formula must provide a report to the program, including:

(i) A preview of the public benefits the organization plans toprovide or continue to provide in the following year;

18 (ii) A preview of the organization's public school cultural 19 access program participation in the following year; and

20 (iii) A report on public benefits it provided, and its 21 participation in the public school cultural access program, during 22 the current year;

(h) Remaining funds available annually, including funds not initially reserved under (a) through (d) of this subsection as well as funds not distributed by the program from the reserved funds must be distributed by the program to the public agency designated by the legislative authority of the county creating such a program;

(i) Funds distributed by the designated public agencies under (h)of this subsection must be applied as follows:

30 (i) Not more than eight percent of such funds must be used for 31 administrative costs of the public agency designated by a county 32 creating the program; and

(ii) The balance must be used to fund community-based cultural 33 organizations that are cultural organizations or 34 a community preservation and development authority formed under chapter 43.167 35 RCW prior to January 1, 2011, that primarily function, focus their 36 activities, and are supported or patronized within a local community 37 and are not a regional cultural organization, subject to further 38 39 definition under guidelines adopted by the designated public agency. 40 Designated public agencies must adopt:

1 (A) Guidelines, consistent with the requirements of this chapter, 2 it deems necessary or appropriate for determining the eligibility of 3 community-based cultural organizations to receive funding under this 4 chapter and for establishing the amount of funding any organization 5 may receive;

6 (B) Criteria for the award of funds to eligible community-based 7 cultural organizations, including the public benefits to be derived 8 from projects submitted for funding; and

9 (C) Procedures for conducting, at least annually, a competitive 10 process for the award of available funding;

11 (j) Funds distributed to community-based cultural organizations 12 may be used to support cultural and educational activities, programs, and initiatives; public benefits and communications; and basic 13 operations. Funds may also be used for: (i) Capital expenditures or 14 acquisitions including, but not limited to, the acquisition of or 15 16 construction of improvements to real property; and (ii) technology, 17 equipment, and supplies reasonably related to or necessary for a 18 project otherwise eligible for funding under this chapter. Program 19 guidelines may also determine the circumstances under which funds may be used to fund start-up expenses of new community-based cultural 20 21 organizations.

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#### PART VII

## 23

## LOCAL OPTION SALES AND USE TAX FOR HOUSING AND RELATED SERVICES

24 <u>NEW SECTION.</u> Sec. 701. A new section is added to chapter 82.14 25 RCW to read as follows:

(1)(a) A county legislative authority may impose a sales and use 26 27 tax of up to one-tenth of one percent of the selling price in the case of a sales tax, or value of the article used, in the case of a 28 for the purposes authorized under this section, 29 use tax, in 30 accordance with the terms of this chapter. The tax authorized in this section is in addition to any other taxes authorized by law and must 31 be collected from those persons who are taxable by the state under 32 chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event 33 34 within the county for a county's tax and within a city for a city's 35 tax.

36 (b)(i) If a county with a population of less than one million 37 five hundred thousand has not imposed the full tax authorized under 38 this section within two years of the effective date of this section,

1 any city located in that county may authorize, fix, and impose the 2 whole or the remainder of the sales and use tax in accordance with 3 the terms of this chapter. If a county imposes the tax authorized in 4 this section after a city located in that county has imposed the tax, 5 the county must provide a credit against its tax for the full amount 6 of tax imposed under this subsection (1)(b) by that city.

7 (ii) If a county with a population of greater than one million five hundred thousand has not imposed the full tax authorized under 8 this section within three years of the effective date of this 9 section, any city located in that county may authorize, fix, and 10 11 impose the whole or the remainder of the sales and use tax in 12 accordance with the terms of this chapter. If a county imposes the tax authorized in this section after a city located in that county 13 14 has imposed the tax, the county must provide a credit against its tax for the full amount of tax imposed under this subsection (1)(b) by 15 16 that city.

17 (2)(a) A minimum of sixty percent of the moneys collected under this section must be used for the following purposes: (i) 18 Constructing affordable housing, which may include housing units 19 within an entire project, and facilities providing housing-related 20 21 services; (ii) constructing mental and behavioral health-related facilities; or (iii) funding the operations and maintenance costs of 22 newly constructed affordable housing, facilities where housing-23 related programs are provided, or evaluation and treatment centers. 24

(b) The affordable housing and facilities providing housingrelated programs in (a) of this subsection must serve persons with mental illness at any income level, or individuals within any of the following population groups whose income is at or below sixty percent of the median income of the county imposing the tax:

- 30 (i) Veterans;
- 31 (ii) Senior citizens;
- 32 (iii) Homeless families with children;
- 33 (iv) Unaccompanied homeless youth;
- 34 (v) Persons with disabilities; or
- 35 (vi) Domestic violence survivors.

36 (c) The remainder of the moneys collected under this section must 37 be used for the operation, delivery, or evaluation of mental and 38 behavioral health treatment programs and services or housing-related 39 services.

1 (3) To carry out the purposes of subsections (2)(a) and (b) of this section, the legislative authority of the county or city 2 imposing the tax has the authority to issue general obligation or 3 revenue bonds within the limitations now or hereafter prescribed by 4 the laws of this state, and may use, and must be authorized to 5 б pledge, up to fifty percent of the moneys collected under this 7 section for repayment of such bonds, in order to finance the provision or construction of affordable housing, facilities where 8 9 housing-related programs are provided, or evaluation and treatment centers described in subsection (2)(a)(iii) of this section. 10

11 (4)(a) Moneys collected under this section may be used to offset 12 reductions in state or federal funds for the purposes described in 13 subsection (2) of this section.

(b) No more than ten percent of the moneys collected under thissection may be used to supplant existing local funds.

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# PART VIII

MISCELLANEOUS

18 <u>NEW SECTION.</u> **Sec. 801.** No direct or collateral attack on any 19 program purported to be authorized or created in conformance with 20 this chapter may be commenced more than thirty days after creation.

21 <u>NEW SECTION.</u> Sec. 802. Sections 101 through 305, 401, 501, 502, 22 and 601 of this act constitute a new chapter in Title 36 RCW.

23 <u>NEW SECTION.</u> Sec. 803. If any provision of this act or its 24 application to any person or circumstance is held invalid, the 25 remainder of the act or the application of the provision to other 26 persons or circumstances is not affected.

27 <u>NEW SECTION.</u> **Sec. 804.** The provisions of this act must be 28 liberally construed to effectuate the policies and purposes of this 29 act.

30 <u>NEW SECTION.</u> Sec. 805. Section 404 of this act expires January 31 1, 2018.

1 <u>NEW SECTION.</u> Sec. 806. Section 405 of this act takes effect

2 January 1, 2018.

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