HOUSE BILL 1170

State of Washington 64th Legislature 2015 Regular Session

By Representatives Clibborn, Zeiger, Tarleton, Wilcox, Springer, Jinkins, Fey, Kilduff, Fitzgibbon, Gregerson, and Tharinger

Read first time 01/14/15. Referred to Committee on Local Government.

AN ACT Relating to the administrative powers of port districts;
 and amending RCW 35.21.730, 35.21.735, 35.21.740, 35.21.745,
 35.21.747, 35.21.750, and 35.21.755.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 35.21.730 and 2002 c 218 s 23 are each amended to 6 read as follows:

7 In order to improve the administration of authorized federal 8 grants or programs, to improve governmental efficiency ((and)), 9 services, <u>or operations</u>, or to improve the general living conditions 10 in the urban areas of the state, any city, town, ((or)) county, <u>or</u> 11 <u>port district</u> may by lawfully adopted ordinance or resolution:

(1) Transfer to any public corporation, commission, or authority
 created under this section, with or without consideration, any funds,
 real or personal property, property interests, or services;

(2) Organize and participate in joint operations or cooperative
 organizations funded by the federal government when acting solely as
 coordinators or agents of the federal government;

18 (3) Continue federally-assisted programs, projects, and 19 activities after expiration of contractual term or after expending 20 allocated federal funds as deemed appropriate to fulfill contracts 21 made in connection with such agreements or as may be proper to permit

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an orderly readjustment by participating corporations, associations,
 or individuals;

3 (4) Enter into contracts with public corporations, commissions,
4 and authorities for the purpose of exercising any powers of a
5 community renewal agency under chapter 35.81 RCW; and

6 (5) Create public corporations, commissions, and authorities, 7 including joint creation of a public corporation by two or more port districts pursuant to an agreement for joint or cooperative action 8 pursuant to the interlocal cooperation act, chapter 39.34 RCW, to: 9 10 Administer and execute federal grants or programs; receive and administer private funds, goods, or services for any lawful public 11 12 purpose; and perform any lawful public purpose or public function, including, subject to any limitations in this chapter, the exercise 13 of any or all the powers of each of its creating jurisdictions. The 14 ordinance or resolution shall limit the liability of such public 15 16 corporations, commissions, and authorities to the assets and 17 properties of such public corporation, commission, or authority in 18 order to prevent recourse to such cities, towns, ((or)) counties, or 19 port districts or their assets or credit.

20 **Sec. 2.** RCW 35.21.735 and 2007 c 230 s 2 are each amended to 21 read as follows:

(1) The legislature hereby declares that carrying out the purposes of federal grants or programs is both a public purpose and an appropriate function for a city, town, county, <u>port district</u>, or public corporation. The provisions of RCW 35.21.730 through 35.21.755 and 35.21.660 and 35.21.670 and the enabling authority herein conferred to implement these provisions shall be construed to accomplish the purposes of RCW 35.21.730 through 35.21.755.

(2) All cities, towns, counties, port districts, and public 29 30 corporations shall have the power and authority to enter into 31 agreements with the United States or any agency or department thereof, or any agency of the state government or its political 32 subdivisions, and pursuant to such agreements may receive and expend, 33 or cause to be received and expended by a custodian or trustee, 34 35 federal or private funds for any lawful public purpose. Pursuant to any such agreement, a city, town, county, port district, or public 36 issue bonds, notes, 37 corporation may or other evidences of 38 indebtedness that are guaranteed or otherwise secured by funds or other instruments provided by or through the federal government or by 39

1 the federal government or an agency or instrumentality thereof under section 108 of the housing and community development act of 1974 (42 2 U.S.C. Sec. 5308), as amended, or its successor, and may agree to 3 repay and reimburse for any liability thereon any guarantor of any 4 such bonds, notes, or other evidences of indebtedness issued by such 5 б jurisdiction or public corporation, or issued by any other public entity. For purposes of this subsection, federal housing mortgage 7 insurance shall not constitute a federal guarantee or security. 8

(3) A city, town, county, port district, or public corporation 9 may pledge, as security for any such bonds, notes, or other evidences 10 11 of indebtedness or for its obligations to repay or reimburse any 12 guarantor thereof, its right, title, and interest in and to any or all of the following: (a) Any federal grants or payments received or 13 14 that may be received in the future; (b) any of the following that may be obtained directly or indirectly from the use of any federal or 15 16 private funds received as authorized in this section: (i) Property 17 and interests therein, and (ii) revenues; (c) any payments received or owing from any person resulting from the lending of any federal or 18 private funds received as authorized in this section; (d) any 19 proceeds under (a), (b), or (c) of this subsection and any securities 20 21 or investments in which (a), (b), or (c) of this subsection or proceeds thereof may be invested; (e) any interest or other earnings 22 on (a), (b), (c), or (d) of this subsection. 23

(4) A city, town, county, port district, or public corporation 24 25 may establish one or more special funds relating to any or all of the 26 sources listed in subsection (3)(a) through (e) of this section and pay or cause to be paid from such fund the principal, interest, 27 premium if any, and other amounts payable on any bonds, notes, or 28 other evidences of indebtedness authorized under this section, and 29 pay or cause to be paid any amounts owing on any obligations for 30 31 repayment or reimbursement of guarantors of any such bonds, notes, or other evidences of indebtedness. A city, town, county, port district, 32 or public corporation may contract with a financial institution 33 either to act as trustee or custodian to receive, administer, and 34 expend any federal or private funds, or to collect, administer, and 35 make payments from any special fund as authorized under this section, 36 or both, and to perform other duties and functions in connection with 37 the transactions authorized under this section. If the bonds, notes, 38 39 or other evidences of indebtedness and related agreements comply with 40 subsection (6) of this section, then any such funds held by any such

1 trustee or custodian, or by a public corporation, shall not 2 constitute public moneys or funds of any city, town, ((or)) county, 3 <u>or port district</u> and at all times shall be kept segregated and set 4 apart from other funds.

5 (5) For purposes of this section, "lawful public purpose" 6 includes, without limitation, any use of funds, including loans 7 thereof to public or private parties, authorized by the agreements 8 with the United States or any department or agency thereof under 9 which federal or private funds are obtained, or authorized under the 10 federal laws and regulations pertinent to such agreements.

11 (6) If any such federal or private funds are loaned or granted to 12 any private party or used to guarantee any obligations of any private party, then any bonds, notes, other evidences of indebtedness issued 13 14 or entered into for the purpose of receiving or causing the receipt of such federal or private funds, and any agreements to repay or 15 16 reimburse guarantors, shall not be obligations of any city, town, 17 ((or)) county, or port district and shall be payable only from a special fund as authorized in this section or from any of the 18 19 security pledged pursuant to the authority of this section, or both. Any bonds, notes, or other evidences of indebtedness to which this 20 21 subsection applies shall contain a recital to the effect that they are not obligations of the city, town, $((\Theta r))$ county, or port 22 district or the state of Washington and that neither the faith and 23 credit nor the taxing power of the state or any municipal corporation 24 25 or subdivision of the state or any agency of any of the foregoing, is pledged to the payment of principal, interest, or premium, if any, 26 thereon. Any bonds, notes, other evidences of indebtedness, or other 27 28 obligations to which this subsection applies shall not be included in 29 any computation for purposes of limitations on indebtedness. To the extent expressly agreed in writing by a city, town, county, port 30 31 district, or public corporation, this subsection shall not apply to 32 bonds, notes, or other evidences of indebtedness issued for, or obligations incurred for, the necessary support of the poor and 33 infirm by that city, town, county, port district, or public 34 35 corporation.

36 (7) Any bonds, notes, or other evidences of indebtedness issued 37 by, or reimbursement obligations incurred by, a city, town, county, 38 or public corporation consistent with the provisions of this section 39 but prior to May 3, 1995, and any loans or pledges made by a city, 40 town, or county in connection therewith substantially consistent with

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1 the provisions of this section but prior to May 3, 1995, are deemed 2 authorized and shall not be held void, voidable, or invalid due to 3 any lack of authority under the laws of this state.

4 (8) All cities, towns, counties, public corporations, and port 5 districts may create partnerships and limited liability companies and 6 enter into agreements with public or private entities, including 7 partnership agreements and limited liability company agreements, to 8 implement within their boundaries the federal new markets tax credit 9 program established by the community renewal tax relief act of 2000 10 (26 U.S.C. Sec. 45D) or its successor statute.

11 **Sec. 3.** RCW 35.21.740 and 1985 c 332 s 4 are each amended to 12 read as follows:

13 Powers, authorities, or rights expressly or impliedly granted to any city, town, ((or)) county, or port district or their agents under 14 15 any provision of RCW 35.21.730 through 35.21.755 shall not be 16 operable or applicable, or have any effect beyond the limits of the incorporated area of any city ((or)), town, or port district 17 18 implementing RCW 35.21.730 through 35.21.755, unless so provided by 19 contract between the city and another city ((or)), county or port 20 district, or among one or more port districts, or as provided in an 21 agreement for joint or cooperative action pursuant to the interlocal 22 cooperation act, chapter 39.34 RCW.

23 **Sec. 4.** RCW 35.21.745 and 2002 c 218 s 24 are each amended to 24 read as follows:

(1) Any city, town, or county which shall create, or port districts that individually or jointly create, a public corporation, commission, or authority pursuant to RCW 35.21.730 or 35.21.660, shall provide for its organization and operations and shall control and oversee its operation and funds in order to correct any deficiency and to assure that the purposes of each program undertaken are reasonably accomplished.

(2) Any public corporation, commission, or authority created as 32 33 provided in RCW 35.21.730 may be empowered to own and sell real and personal property; to contract with ((a city, town, or county)) 34 cities, towns, counties, or port districts to conduct community 35 activities 36 renewal under chapter 35.81 RCW; to contract with 37 individuals, associations, and corporations, and the state and the United States; to sue and be sued; to loan and borrow funds and issue 38

bonds and other instruments evidencing indebtedness; transfer any funds, real or personal property, property interests, or services; to do anything a natural person may do; and to perform all manner and type of community services. However, the public corporation, commission, or authority shall have no power of eminent domain nor any power to levy taxes or special assessments.

7 **Sec. 5.** RCW 35.21.747 and 1990 c 189 s 1 are each amended to 8 read as follows:

9 (1) In transferring real property to a public corporation, 10 commission, or authority under RCW 35.21.730, the city, town, ((or)) 11 county<u>, or port district</u> creating such public corporation, 12 commission, or authority shall impose appropriate deed restrictions 13 necessary to ensure the continued use of such property for the public 14 purpose or purposes for which such property is transferred.

15 (2) The city, town, or county that creates, or port district that 16 individually or jointly creates, a public corporation, commission, or 17 authority under RCW 35.21.730 shall require of such public corporation, commission, or authority thirty days' advance written 18 notice of any proposed sale or encumbrance of any real property 19 20 transferred by such city, town, ((or)) county, or port district to such public corporation, commission, or authority pursuant to RCW 21 22 35.21.730(1). At a minimum, such notice shall be provided by such public corporation, commission, or authority to the chief executive 23 24 or administrative officer of such city, town, ((or)) county, or port 25 district and to all members of its legislative body, and to each local newspaper of general circulation, and to each local radio or 26 27 television station or other news medium which has on file with such 28 corporation, commission, or authority a written request to be notified. 29

30 (3) Any property transferred by ((the)) <u>a</u> city, town, ((or)) county, or port district that created such public corporation, 31 commission, or authority may be sold or encumbered by such public 32 corporation, commission, or authority only after approval of such 33 sale or encumbrance by the governing body of the public corporation, 34 35 commission, or authority at a public meeting of which notice was provided pursuant to RCW 42.30.080. Nothing in this section shall be 36 construed to prevent the governing body of the public corporation, 37 38 commission, or authority from holding an executive session during a 39 regular or special meeting in accordance with RCW 42.30.110(1)(c). In

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1 addition, the public corporation, commission, or authority shall 2 advertise notice of the meeting in a local newspaper of general 3 circulation at least twice no less than seven days and no more than 4 two weeks before the public meeting.

5 Sec. 6. RCW 35.21.750 and 1974 ex.s. c 37 s 6 are each amended 6 to read as follows:

7 In the event of the insolvency or dissolution of a public corporation, commission, or authority, the superior court of the 8 county in which the public corporation, commission, or authority is 9 10 or was operating shall have jurisdiction and authority to appoint 11 trustees or receivers of corporate property and assets and supervise such trusteeship or receivership: PROVIDED, That all liabilities 12 incurred by such public corporation, commission, or authority shall 13 be satisfied exclusively from the assets and properties of such 14 15 public corporation, commission, or authority and no creditor or other 16 person shall have any right of action against ((the)) a city, town, 17 ((or)) county, or port district creating such corporation, commission or authority on account of any debts, obligations, or liabilities of 18 19 such public corporation, commission, or authority.

20 Sec. 7. RCW 35.21.755 and 2007 c 104 s 16 are each amended to 21 read as follows:

(1) A public corporation, commission, or authority created 22 pursuant to RCW 35.21.730, 35.21.660, or 81.112.320 shall receive the 23 24 same immunity or exemption from taxation as that of the city, town, ((or)) county, or port district creating the same: PROVIDED, That, 25 except for (a) any property within a special review district 26 27 established by ordinance prior to January 1, 1976, or listed on or which is within a district listed on any federal or state register of 28 29 historical sites or (b) any property owned, operated, or controlled 30 by a public corporation that is used primarily for low-income housing, or that is used as a convention center, performing arts 31 center, public assembly hall, public meeting place, public esplanade, 32 33 street, public way, public open space, park, public utility corridor, 34 or view corridor for the general public or (c) any blighted property 35 owned, operated, or controlled by a public corporation that was acquired for the purpose of remediation and redevelopment of the 36 property in accordance with an agreement or plan approved by the 37 city, town, ((or)) county, or port district in which the property is 38

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1 located, or (d) any property owned, operated, or controlled by a public corporation created under RCW 81.112.320, any such public 2 corporation, commission, or authority shall pay to the county 3 treasurer an annual excise tax equal to the amounts which would be 4 5 paid upon real property and personal property devoted to the purposes 6 of such public corporation, commission, or authority were it in 7 private ownership, and such real property and personal property is acquired and/or operated under RCW 35.21.730 through 35.21.755, and 8 the proceeds of such excise tax shall be allocated by the county 9 10 treasurer to the various taxing authorities in which such property is 11 situated, in the same manner as though the property were in private ownership: PROVIDED FURTHER, That the provisions of chapter 82.29A 12 RCW shall not apply to property within a special review district 13 established by ordinance prior to January 1, 1976, or listed on or 14 which is within a district listed on any federal or state register of 15 16 historical sites and which is controlled by a public corporation, 17 commission, or authority created pursuant to RCW 35.21.730 or 35.21.660, which was in existence prior to January 1, 1987: AND 18 19 PROVIDED FURTHER, That property within a special review district established by ordinance prior to January 1, 1976, or property which 20 21 is listed on any federal or state register of historical sites and 22 controlled by a public corporation, commission, or authority created pursuant to RCW 35.21.730 or 35.21.660, which was in existence prior 23 to January 1, 1976, shall receive the same immunity or exemption from 24 25 taxation as if such property had been within a district listed on any 26 such federal or state register of historical sites as of January 1, 27 1976, and controlled by a public corporation, commission, or 28 authority created pursuant to RCW 35.21.730 or 35.21.660 which was in 29 existence prior to January 1, 1976.

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(2) As used in this section:

(a) "Low-income" means a total annual income, adjusted for family
 size, not exceeding fifty percent of the area median income.

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(b) "Area median income" means:

(i) For an area within a standard metropolitan statistical area,
 the area median income reported by the United States department of
 housing and urban development for that standard metropolitan
 statistical area; or

38 (ii) For an area not within a standard metropolitan statistical 39 area, the county median income reported by the department of 40 ((community, trade, and economic development)) commerce. (c) "Blighted property" means property that is contaminated with
 hazardous substances as defined under RCW 70.105D.020.

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