SUBSTITUTE HOUSE BILL 1109

State of Washington 64th Legislature 2015 Regular Session

By House Appropriations (originally sponsored by Representatives Reykdal, Wilcox, and Bergquist)

- 1 AN ACT Relating to membership in the teachers' retirement system
- 2 for certificated employees of the superintendent of public
- 3 instruction; amending RCW 41.32.010; and adding a new section to
- 4 chapter 41.32 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 41.32.010 and 2012 c 236 s 3 are each amended to 7 read as follows:
- 8 As used in this chapter, unless a different meaning is plainly 9 required by the context:
- (1)(a) "Accumulated contributions" for plan 1 members, means the sum of all regular annuity contributions and, except for the purpose of withdrawal at the time of retirement, any amount paid under RCW
- 13 41.50.165(2) with regular interest thereon.
- (b) "Accumulated contributions" for plan 2 members, means the sum of all contributions standing to the credit of a member in the member's individual account, including any amount paid under RCW 41.50.165(2), together with the regular interest thereon.
- 18 (2) "Actuarial equivalent" means a benefit of equal value when 19 computed upon the basis of such mortality tables and regulations as 20 shall be adopted by the director and regular interest.

p. 1 SHB 1109

- 1 (3) "Adjustment ratio" means the value of index A divided by index B.
- 3 (4) "Annual increase" means, initially, fifty-nine cents per 4 month per year of service which amount shall be increased each July 5 1st by three percent, rounded to the nearest cent.
- 6 (5) "Annuity" means the moneys payable per year during life by reason of accumulated contributions of a member.

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- (6) "Average final compensation" for plan 2 and plan 3 members, means the member's average earnable compensation of the highest consecutive sixty service credit months prior to such member's retirement, termination, or death. Periods constituting authorized leaves of absence may not be used in the calculation of average final compensation except under RCW 41.32.810(2).
- 14 (7)(a) "Beneficiary" for plan 1 members, means any person in 15 receipt of a retirement allowance or other benefit provided by this 16 chapter.
- 17 (b) "Beneficiary" for plan 2 and plan 3 members, means any person 18 in receipt of a retirement allowance or other benefit provided by 19 this chapter resulting from service rendered to an employer by 20 another person.
- 21 (8) "Contract" means any agreement for service and compensation 22 between a member and an employer.
- 23 (9) "Creditable service" means membership service plus prior 24 service for which credit is allowable. This subsection shall apply 25 only to plan 1 members.
- 26 (10) "Department" means the department of retirement systems 27 created in chapter 41.50 RCW.
- 28 (11) "Dependent" means receiving one-half or more of support from 29 a member.
- 30 (12) "Director" means the director of the department.
- 31 (13) "Disability allowance" means monthly payments during 32 disability. This subsection shall apply only to plan 1 members.
 - (14)(a) "Earnable compensation" for plan 1 members, means:
- 34 (i) All salaries and wages paid by an employer to an employee 35 member of the retirement system for personal services rendered during 36 a fiscal year. In all cases where compensation includes maintenance 37 the employer shall fix the value of that part of the compensation not 38 paid in money.
- 39 (ii) For an employee member of the retirement system teaching in 40 an extended school year program, two consecutive extended school

p. 2 SHB 1109

years, as defined by the employer school district, may be used as the annual period for determining earnable compensation in lieu of the two fiscal years.

- (iii) "Earnable compensation" for plan 1 members also includes the following actual or imputed payments, which are not paid for personal services:
- (A) Retroactive payments to an individual by an employer on reinstatement of the employee in a position, or payments by an employer to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation and the individual shall receive the equivalent service credit.
- (B) If a leave of absence, without pay, is taken by a member for the purpose of serving as a member of the state legislature, and such member has served in the legislature five or more years, the salary which would have been received for the position from which the leave of absence was taken shall be considered as compensation earnable if the employee's contribution thereon is paid by the employee. In addition, where a member has been a member of the state legislature for five or more years, earnable compensation for the member's two highest compensated consecutive years of service shall include a sum not to exceed thirty-six hundred dollars for each of such two consecutive years, regardless of whether or not legislative service was rendered during those two years.
- (iv) For members employed less than full time under written contract with a school district, or community college district, in an instructional position, for which the member receives service credit of less than one year in all of the years used to determine the earnable compensation used for computing benefits due under RCW 41.32.497, 41.32.498, and 41.32.520, the member may elect to have earnable compensation defined as provided in RCW 41.32.345. For the purposes of this subsection, the term "instructional position" means a position in which more than seventy-five percent of the member's time is spent as a classroom instructor (including office hours), a librarian, a psychologist, a social worker, a nurse, a physical therapist, an occupational therapist, a speech language pathologist or audiologist, or a counselor. Earnable compensation shall be so defined only for the purpose of the calculation of retirement benefits and only as necessary to insure that members who receive

p. 3 SHB 1109

- 1 fractional service credit under RCW 41.32.270 receive benefits 2 proportional to those received by members who have received full-time 3 service credit.
 - (v) "Earnable compensation" does not include:

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- 5 (A) Remuneration for unused sick leave authorized under RCW 41.04.340, 28A.400.210, or 28A.310.490;
- 7 (B) Remuneration for unused annual leave in excess of thirty days 8 as authorized by RCW 43.01.044 and 43.01.041.
 - (b) "Earnable compensation" for plan 2 and plan 3 members, means salaries or wages earned by a member during a payroll period for personal services, including overtime payments, and shall include wages and salaries deferred under provisions established pursuant to sections 403(b), 414(h), and 457 of the United States Internal Revenue Code, but shall exclude lump sum payments for deferred annual sick leave, unused accumulated vacation, unused accumulated annual leave, or any form of severance pay.
- "Earnable compensation" for plan 2 and plan 3 members also includes the following actual or imputed payments which, except in the case of (b)(ii)(B) of this subsection, are not paid for personal services:
 - (i) Retroactive payments to an individual by an employer on reinstatement of the employee in a position or payments by an employer to an individual in lieu of reinstatement in a position which are awarded or granted as the equivalent of the salary or wages which the individual would have earned during a payroll period shall be considered earnable compensation, to the extent provided above, and the individual shall receive the equivalent service credit.
 - (ii) In any year in which a member serves in the legislature the member shall have the option of having such member's earnable compensation be the greater of:
 - (A) The earnable compensation the member would have received had such member not served in the legislature; or
 - (B) Such member's actual earnable compensation received for teaching and legislative service combined. Any additional contributions to the retirement system required because compensation earnable under (b)(ii)(A) of this subsection is greater than compensation earnable under (b)(ii)(B) of this subsection shall be paid by the member for both member and employer contributions.
- 39 (c) In calculating earnable compensation under (a) or (b) of this 40 subsection, the department of retirement systems shall include:

p. 4 SHB 1109

(i) Any compensation forgone by a member employed by a state agency or institution during the 2009-2011 fiscal biennium as a result of reduced work hours, mandatory or voluntary leave without pay, temporary reduction in pay implemented prior to December 11, 2010, or temporary layoffs if the reduced compensation is an integral part of the employer's expenditure reduction efforts, as certified by the employer; and

- (ii) Any compensation forgone by a member during the 2011-2013 fiscal biennium as a result of reduced work hours, mandatory leave without pay, temporary layoffs, or reductions to current pay if the reduced compensation is an integral part of the employer's expenditure reduction efforts, as certified by the employer. Reductions to current pay shall not include elimination of previously agreed upon future salary reductions.
- (15)(a) "Eligible position" for plan 2 members from June 7, 1990, through September 1, 1991, means a position which normally requires two or more uninterrupted months of creditable service during September through August of the following year.
 - (b) "Eligible position" for plan 2 and plan 3 on and after September 1, 1991, means a position that, as defined by the employer, normally requires five or more months of at least seventy hours of earnable compensation during September through August of the following year.
 - (c) For purposes of this chapter an employer shall not define "position" in such a manner that an employee's monthly work for that employer is divided into more than one position.
- 27 (d) The elected position of the superintendent of public 28 instruction is an eligible position.
 - (16) "Employed" or "employee" means a person who is providing services for compensation to an employer, unless the person is free from the employer's direction and control over the performance of work. The department shall adopt rules and interpret this subsection consistent with common law.
 - (17) "Employer" means the state of Washington, the school district, or any agency of the state of Washington by which the member is paid. Except as otherwise specifically provided in this chapter, "employer" does not include a government contractor. For purposes of this subsection, a "government contractor" is any entity, including a partnership, limited liability company, for-profit or nonprofit corporation, or person, that provides services pursuant to

p. 5 SHB 1109

- a contract with an employer. The determination whether an employeremployee relationship has been established is not based on the relationship between a government contractor and an employer, but is based solely on the relationship between a government contractor's employee and an employer under this chapter.
- 6 (18) "Fiscal year" means a year which begins July 1st and ends
 7 June 30th of the following year.
- 8 (19) "Former state fund" means the state retirement fund in 9 operation for teachers under chapter 187, Laws of 1923, as amended.
- 10 (20) "Index" means, for any calendar year, that year's annual 11 average consumer price index, Seattle, Washington area, for urban 12 wage earners and clerical workers, all items compiled by the bureau 13 of labor statistics, United States department of labor.
- 14 (21) "Index A" means the index for the year prior to the 15 determination of a postretirement adjustment.

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- (22) "Index B" means the index for the year prior to index A.
- 17 (23) "Index year" means the earliest calendar year in which the 18 index is more than sixty percent of index A.
 - (24) "Local fund" means any of the local retirement funds for teachers operated in any school district in accordance with the provisions of chapter 163, Laws of 1917 as amended.
 - (25) "Member" means any teacher included in the membership of the retirement system who has not been removed from membership under RCW 41.32.878 or 41.32.768. Also, any other employee of the public schools who, on July 1, 1947, had not elected to be exempt from membership and who, prior to that date, had by an authorized payroll deduction, contributed to the member reserve.
 - (26) "Member account" or "member's account" for purposes of plan 3 means the sum of the contributions and earnings on behalf of the member in the defined contribution portion of plan 3.
- 31 (27) "Member reserve" means the fund in which all of the 32 accumulated contributions of members are held.
 - (28) "Membership service" means service rendered subsequent to the first day of eligibility of a person to membership in the retirement system: PROVIDED, That where a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered. The provisions of this subsection shall apply only to plan 1 members.

p. 6 SHB 1109

1 (29) "Pension" means the moneys payable per year during life from 2 the pension reserve.

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- (30) "Pension reserve" is a fund in which shall be accumulated an actuarial reserve adequate to meet present and future pension liabilities of the system and from which all pension obligations are to be paid.
- (31) "Plan 1" means the teachers' retirement system, plan 1 providing the benefits and funding provisions covering persons who first became members of the system prior to October 1, 1977.
- 10 (32) "Plan 2" means the teachers' retirement system, plan 2 11 providing the benefits and funding provisions covering persons who 12 first became members of the system on and after October 1, 1977, and 13 prior to July 1, 1996.
 - (33) "Plan 3" means the teachers' retirement system, plan 3 providing the benefits and funding provisions covering persons who first become members of the system on and after July 1, 1996, or who transfer under RCW 41.32.817.
- 18 (34) "Prior service" means service rendered prior to the first 19 date of eligibility to membership in the retirement system for which 20 credit is allowable. The provisions of this subsection shall apply 21 only to plan 1 members.
- 22 (35) "Prior service contributions" means contributions made by a 23 member to secure credit for prior service. The provisions of this 24 subsection shall apply only to plan 1 members.
 - (36) "Public school" means any institution or activity operated by the state of Washington or any instrumentality or political subdivision thereof employing teachers, except the University of Washington and Washington State University.
 - (37) "Regular contributions" means the amounts required to be deducted from the compensation of a member and credited to the member's individual account in the member reserve. This subsection shall apply only to plan 1 members.
- 33 (38) "Regular interest" means such rate as the director may 34 determine.
- 35 (39) "Retiree" means any person who has begun accruing a 36 retirement allowance or other benefit provided by this chapter 37 resulting from service rendered to an employer while a member.
- (40)(a) "Retirement allowance" for plan 1 members, means monthly payments based on the sum of annuity and pension, or any optional benefits payable in lieu thereof.

p. 7 SHB 1109

- 1 (b) "Retirement allowance" for plan 2 and plan 3 members, means 2 monthly payments to a retiree or beneficiary as provided in this 3 chapter.
 - (41) "Retirement system" means the Washington state teachers' retirement system.

- (42) "Separation from service or employment" occurs when a person has terminated all employment with an employer. Separation from service or employment does not occur, and if claimed by an employer or employee may be a violation of RCW 41.32.055, when an employee and employer have a written or oral agreement to resume employment with the same employer following termination. Mere expressions or inquiries about postretirement employment by an employer or employee that do not constitute a commitment to reemploy the employee after retirement are not an agreement under this section.
- 15 (43)(a) "Service" for plan 1 members means the time during which 16 a member has been employed by an employer for compensation.
 - (i) If a member is employed by two or more employers the individual shall receive no more than one service credit month during any calendar month in which multiple service is rendered.
 - (ii) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470.
 - (iii) As authorized in RCW 41.32.065, service earned in an out-of-state retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
 - (b) "Service" for plan 2 and plan 3 members, means periods of employment by a member for one or more employers for which earnable compensation is earned subject to the following conditions:
 - (i) A member employed in an eligible position or as a substitute shall receive one service credit month for each month of September through August of the following year if he or she earns earnable compensation for eight hundred ten or more hours during that period and is employed during nine of those months, except that a member may not receive credit for any period prior to the member's employment in an eligible position except as provided in RCW 41.32.812 and 41.50.132.
 - (ii) Any other member employed in an eligible position or as a substitute who earns earnable compensation during the period from September through August shall receive service credit according to

p. 8 SHB 1109

one of the following methods, whichever provides the most service credit to the member:

- (A) If a member is employed either in an eligible position or as a substitute teacher for nine months of the twelve month period between September through August of the following year but earns earnable compensation for less than eight hundred ten hours but for at least six hundred thirty hours, he or she will receive one-half of a service credit month for each month of the twelve month period;
- (B) If a member is employed in an eligible position or as a substitute teacher for at least five months of a six-month period between September through August of the following year and earns earnable compensation for six hundred thirty or more hours within the six-month period, he or she will receive a maximum of six service credit months for the school year, which shall be recorded as one service credit month for each month of the six-month period;
- (C) All other members employed in an eligible position or as a substitute teacher shall receive service credit as follows:
 - (I) A service credit month is earned in those calendar months where earnable compensation is earned for ninety or more hours;
 - (II) A half-service credit month is earned in those calendar months where earnable compensation is earned for at least seventy hours but less than ninety hours; and
 - (III) A quarter-service credit month is earned in those calendar months where earnable compensation is earned for less than seventy hours.
 - (iii) Any person who is a member of the teachers' retirement system and who is elected or appointed to a state elective position may continue to be a member of the retirement system and continue to receive a service credit month for each of the months in a state elective position by making the required member contributions.
 - (iv) When an individual is employed by two or more employers the individual shall only receive one month's service credit during any calendar month in which multiple service for ninety or more hours is rendered.
 - (v) As authorized by RCW 28A.400.300, up to forty-five days of sick leave may be creditable as service solely for the purpose of determining eligibility to retire under RCW 41.32.470. For purposes of plan 2 and plan 3 "forty-five days" as used in RCW 28A.400.300 is equal to two service credit months. Use of less than forty-five days

p. 9 SHB 1109

- of sick leave is creditable as allowed under this subsection as follows:
- 3 (A) Less than eleven days equals one-quarter service credit 4 month;
- 5 (B) Eleven or more days but less than twenty-two days equals one-6 half service credit month;
 - (C) Twenty-two days equals one service credit month;

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- 8 (D) More than twenty-two days but less than thirty-three days 9 equals one and one-quarter service credit month;
- 10 (E) Thirty-three or more days but less than forty-five days 11 equals one and one-half service credit month.
- (vi) As authorized in RCW 41.32.065, service earned in an out-ofstate retirement system that covers teachers in public schools may be applied solely for the purpose of determining eligibility to retire under RCW 41.32.470.
- 16 (vii) The department shall adopt rules implementing this 17 subsection.
- 18 (44) "Service credit month" means a full service credit month or 19 an accumulation of partial service credit months that are equal to 20 one.
- 21 (45) "Service credit year" means an accumulation of months of 22 service credit which is equal to one when divided by twelve.
- 23 (46) "State actuary" or "actuary" means the person appointed 24 pursuant to RCW 44.44.010(2).
- 25 (47) "State elective position" means any position held by any 26 person elected or appointed to statewide office or elected or 27 appointed as a member of the legislature.
 - (48) "Substitute teacher" means:
 - (a) A teacher who is hired by an employer to work as a temporary teacher, except for teachers who are annual contract employees of an employer and are guaranteed a minimum number of hours; or
- 32 (b) Teachers who either (i) work in ineligible positions for more 33 than one employer or (ii) work in an ineligible position or positions 34 together with an eligible position.
- 35 (49) "Teacher" means any person qualified to teach who is engaged 36 by a public school <u>or the office of the superintendent of public</u> 37 <u>instruction</u> in an instructional, administrative, or supervisory 38 capacity. The term includes state, educational service district, and 39 school district superintendents and their assistants and all 40 employees certificated by the superintendent of public instruction;

p. 10 SHB 1109

- 1 and in addition thereto any full time school doctor who is employed
- 2 by a public school and renders service of an instructional or
- 3 educational nature.

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- 4 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 41.32 5 RCW to read as follows:
- 6 (1) An employee that is employed by the office of the 7 superintendent of public instruction before the effective date of 8 this act, and is a teacher as defined in RCW 41.32.010(49), has the 9 following options during the election period defined in subsection 10 (2) of this section:
 - (a) Remain in the public employees' retirement system; or
- 12 (b) Become a member of the teachers' retirement system for 13 purposes of service earned after the end of the election period 14 defined in subsection (2) of this section.
- 15 (2) The "election period" is the period between September 1, 2015, and December 31, 2015.
 - (3) Service earned in the public employees' retirement system during employment with the office of the superintendent of public instruction prior to the end of the election period may not be transferred to the teachers' retirement system by employees choosing to transfer for purposes of service earned after the election period.
 - (4) If after December 31, 2015, the member qualifying to transfer to the teachers' retirement system under subsection (1) of this section has not made an election to join the teachers' retirement system during the election period, he or she will remain in the public employees' retirement system for the duration of his or her employment with the office of the superintendent of public instruction.

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p. 11 SHB 1109